

TOWN OF WARREN
AUDITED FINANCIAL STATEMENTS
AND
SUPPLEMENTAL FINANCIAL DATA
JUNE 30, 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board of Finance Town of Warren, Connecticut

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town of Warren, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Warren, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Warren, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the Town of Warren, Connecticut's internal control. Accordingly, no such opinion
 is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the Town of Warren, Connecticut's ability to continue as a going
 concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 10, budgetary comparison information on pages 38 through 42, and supplementary pension information on pages 43 through 45 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Warren, Connecticut's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, and supplemental schedules, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and supplemental schedules, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 15, 2022, on our consideration of the Town of Warren, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Warren, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Town of Warren, Connecticut's internal control over financial reporting and compliance.

December 15, 2022

Charles Heaver & 6. (PA)

This discussion is intended to provide readers a narrative overview and analysis of the financial activities of the Town of Warren, Connecticut (the "Town") for the fiscal year ended June 30, 2022. The information presented here should be considered in conjunction with the Town's basic financial statements that follow.

FINANCIAL HIGHLIGHTS

- On a government-wide basis, the Town's assets and deferred outflows of resources of \$12,465,381 at June 30, 2022 exceeded the sum of its liabilities and deferred inflows of resources of \$1,870,369 resulting in net position of \$10,595,012. Of this amount, \$6,363,778 was invested in capital assets, net of its related debt, while \$124,371 was restricted for road maintenance, and \$73,784 was restricted for social services. The remaining net position of \$4,033,079 was available to meet the Town's ongoing obligations to its citizens and creditors.
- At the close of the fiscal year, the Town's governmental funds reported, on a current financial resources basis, combined ending fund balances of \$4,267,257, an increase of \$119,377 from last fiscal year. The total fund balance of the General Fund of \$3,283,126 represented 53.44% of fiscal year 2022-2023 budgeted appropriations of \$6,142,601. The unassigned fund balance of \$2,314,464 available for spending at the Town's discretion, represented 37.68% of the 2022-2023 budgeted appropriations.
- The final amended General Fund budget provided for the \$84,574 use of fund balance to finance approved appropriations. However, actual revenues were \$258,770 greater than budgetary projections, while expenditures and other financing uses were \$119,568 less than approved appropriations, resulting in an actual increase of fund balance of \$293,764 and a positive budgetary variance of \$378,338.
- The Town's long-term debt at June 30, 2022 consisted of its general obligation bond of \$1,218,000 and net pension plan liability of \$60,509.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. The statement of net position and the statement of activities, which are the government-wide statements, report information about the Town finances as a whole and about its activities in a way that helps the reader determine whether the Town is better or worse off as a result of the year's activities.

The statement of net position reflects all of the Town's assets and deferred outflows of resources, and all of its liabilities and deferred inflows of resources, the net result of which is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator as to whether the Town's financial position is improving or deteriorating. However, significant changes in net position can also occur from year to year due to changes in accounting standards issued by the Governmental Accounting Standards Board (GASB). To assess the overall financial condition of the Town other nonfinancial factors such as the property tax base and the condition of the Town's infrastructure also need to be considered.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses, such as uncollected property taxes that will result in cash flows in future fiscal periods are reported in this statement.

The government-wide financial statements distinguish functions of the Town that are principally supported by tax revenues, grants and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include: general government, employee benefits, health services, agencies, education, town building, town fire department, highways/public works/maintenance, other, town property, and interest. The Town does not report any funds that carry on business-type activities.

The basic government-wide financial statements can be found on pages 11 and 12 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The financial statements of the Town report governmental funds and fiduciary funds.

Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, that is to say the Town's most basic services. However, unlike the government-wide financial statements, governmental fund financial statements focus on cash and other financial resources that can be readily converted to cash flow in and out, and balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a near or short-term view of the Town's finances that may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Town Aid Road Fund, Capital Non-Recurring Fund, and Equipment Replacement Fund, each of which is considered to be a major fund. The remaining five funds are combined into a single aggregated presentation in the financial statements. Individual fund data for each of these nonmajor funds is reported as supplementary information to the financial statements.

The Town adopts an annual appropriated budget for its General Fund. Budgetary comparison schedules have been included as required supplementary information for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13 and 15 of this report.

<u>Fiduciary Funds</u> are used to account for resources held for the benefit of parties outside the government. This includes the pension trust fund. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Warren's own programs.

The basic fiduciary fund financial statements can be found on pages 17 and 18 of this report.

Notes to the Financial Statements and Other Information

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They also provide required supplementary information regarding the Town's progress in funding its obligations to provide pension benefits to its employees. In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the Town's net pension liability and General Fund budget information.

The notes to the basic financial statements can be found on pages 19 to 37 of this report. Required supplementary information and supplemental schedules can be found on pages 38 to 45 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve as a useful indicator of a government's financial position. The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$10,595,012 at the close of the fiscal year.

Town of Warren Net Position

	2022	2021
Assets		
Current assets	\$ 4,774,765	\$ 4,720,846
Noncurrent assets	7,581,778	7,005,113
Total Assets	12,356,543	11,725,959
Deferred Outflows of Resources	108,838	80,538
Liabilities		
Current liabilities	658,358	680,690
Long-term liabilities	1,115,509	1,248,704
Total Liabilities	1,773,867	1,929,394
Deferred Inflows of Resources	96,502	263,055
Net Position		
Net investment in capital assets	6,363,778	5,622,113
Restricted	198,155	185,890
Unrestricted	4,033,079	3,806,045
Total Net Position	\$10,595,012	\$ 9,614,048

The largest portion of the Town's net position \$6,363,778 (60.07%) reflects its net investment in capital assets (e.g. land, buildings, machinery and equipment, and infrastructure assets such as roads and bridges). The Town uses these assets to provide services to its citizens; consequently, these assets are not available for spending. Of the Town's remaining net position, \$4,033,079 (38.07%) is unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors. The Town's net position increased \$980,964 during the fiscal year.

Town of Warren Changes in Net Position

	20	22	2021				
Revenues:	<u>\$</u>	% to Total	<u>\$</u>	% to Total			
Program:							
Charges for services	\$ 571,219	8.89%	\$ 408,420	6.58%			
Operating grants and contributions	98,093	1.53%	43,834	0.71%			
Capital grants and contributions	181,711	2.83%	252,648	4.07%			
General:							
Property taxes, interest, & lien fees	5,545,617	86.29%	5,476,348	88.18%			
Investment earnings	19,502	0.30%	16,189	0.26%			
Grants, contributions and fines not							
restricted to specific programs	10,573	0.16%	12,958	0.21%			
Total revenues	6,426,715	100.00%	6,210,397	100.00%			
Expenses:							
General government	806,090	14.80%	682,282	13.01%			
Employee benefits	94,211	1.73%	97,779	1.86%			
Health services	22,782	0.42%	23,715	0.45%			
Agencies	71,476	1.31%	70,296	1.34%			
Education	3,047,847	55.97%	3,049,022	58.15%			
Town building	223,021	4.10%	283,284	5.40%			
Town fire department	54,994	1.01%	50,053	0.95%			
Highways, public works, and							
maintenance	839,042	15.41%	745,931	14.23%			
Other	248,012	4.55%	153,859	2.93%			
Town property	16,203	0.30%	13,897	0.27%			
Interest	22,073	0.41%	72,924	1.39%			
Total expenses	5,445,751	100.00%	5,243,042	100.00%			
Change in Net Position	980,964		967,355				
Net position, beginning of year	9,614,048		8,646,693	_			
Net position, end of year	\$10,595,012		\$ 9,614,048				

The following is an analysis of signifiant changes in activity from the prior year:

- The increase in charges for services is mainly due to an increase in Park and Recreation
 activity program fees netted with a decrease in building permits and conveyance taxes related
 to the housing market fluctuations.
- The decrease in capital grants and contributions is related to the prior year recept of the Nonrecurring Library LOCIP Grant.
- The increase in property taxes, interest, & lien fees revenue is related to the increased assessment values of motor vehicles, per new CT fair market value guidelines.
- The increase in general government expenditures is primarily due to a cost of living increase in salary expenditures, revaluation expenditures, and land use consultant expenditures.
- Town building expenses decreased mainly due to LOCIP expenditures for the Library Project and capitalizing costs vs maintenance expenditures as compared to the prior year.
- The increase in highways, public works, and maintenane expenses mainly due to increased snow and road costs and capitalizing costs vs. maintenance expenditures as compared to the prior year.
- The increase in other costs is mainly due to an increase in Park and Recreation activity program expenditures.
- The decrease in interest is related to the new interest terms per the bond refinanced in the year ending June 30, 2021.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of *expendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the close of the fiscal year, the Town's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$4,267,257. Of this amount, \$15,598 was nonspendable used for prepayments, \$387,166 was committed to the subsequent year's budgeted deficit, \$124,371 was restricted to the improvement to unimproved/improved roads, \$73,784 was restricted for social services, \$745,928 was committed to capital projects, \$98,910 was committed to parks and recreation, \$127,369 was committed to the cemetery operation, \$305,427 was committed to equipment replacements, \$43,292 was committed for waste disposal, \$3,992 was committed to revaluation, and \$26,956 was assigned for the maintenance of Warren Woods. The \$2,314,464 unassigned fund balance of the General Fund was available for spending at the Town's discretion.

The General Fund is the chief operating fund of the Town. The fund balance of the General Fund increased \$293,764 during the fiscal year. During the fiscal year, the fund balance of the Town Aid Road Fund increased by \$2,323; the fund balance of the Capital Non-Recurring Fund increased by \$25,236; the fund balance of the Equipment Replacement Fund decreased by \$245,593 due to the purchase of a new vehicle; and the combined fund balances of all nonmajor funds increased by \$43,647 during the fiscal year.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Original Budget approved the use of \$61,841 from the Town's fund balance. Continuing appropriations for revaluation added \$2,853 to the original approved budget and an increase in appropriations added an additional \$19,880 to the miscellaneous department for the special allocation for the boat. The final budget approved the use of \$84,574 from fund balance for the year ended June 30, 2022.

CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital Assets</u>. At June 30, 2022, the Town's investment in capital assets, net of depreciation, was \$7,581,778, a increase of \$576,665 from the previous fiscal year. Capital asset additions totaled \$940,737, including capital improvements to the Library, equipment, and infrastructure; depreciation expense was \$364,072. Capital assets disposed or removed totaled \$210,735 with no net book value, resulting in the aforementioned increase. Details of the Town's net investment in capital assets, is as follows:

	 2022	2021
Land	\$ 1,313,371	\$ 1,313,371
Construction in Progress - Library	219,532	179,947
Construction in Progress - Rd	22,417	-
Land Improvements	11,555	12,372
Buildings & Improvements	3,045,888	3,163,045
Machinery, Equipment, & Vehicles	1,114,411	682,872
Infrastructure	1,854,604	1,653,506
	\$ 7,581,778	\$ 7,005,113

Additional information on the Town's capital assets can be found in Note 7 on page 30 of this report.

<u>Debt.</u> The Town's long-term debt at June 30, 2022 consisted of a net pension liability of \$60,509 and a general obligation bond of \$1,218,000. \$163,000 of the general obligation bond is treated as short-term debt. Detail on the general obligation bond is below:

Fiscal Year Ended June 30,	<u>Principal</u>	Interest
2023	163,000	19,488
2024	160,000	16,880
2025	158,000	14,320
2026	155,000	11,792
2027	151,000	9,312
2028	147,000	6,896
2029	144,000	4,544
2030	140,000	2,240
Total	\$ <u>1,218,000</u>	\$ <u>85,472</u>

The Town is also contingently liable for its pro rata share of the Regional School District No. 6's debt. At June 30, 2022, the Town's pro rata share (17.61%) was \$315,219.

Additional information on the Town's debt can be found in Note 8 on page 31 of this report and the Statement of Debt Limitation on page 49.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Economic factors affecting the Town, including those that were considered in preparing the Town's General Fund budget for the 2022-2023 fiscal year, and those that will affect future budgets are as follows:

The Town's Mil rate remained constant at 14.15 mills.

The \$6,142,601 2022-2023 General Fund expenditure budget increased by \$463,691 from the prior fiscal year's original budget of \$5,678,910. Major changes to the budget were related to Wamogo Regional School District #6 education expenditures, as determined by a separate approved budget and increases to payroll. There were no other major changes to the budget.

It is expected that general State financial aid will remain level, at best.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Warren's finances for all those with an interest in the government's operations. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the First Selectman, Town of Warren, 50 Cemetery Road, Warren, CT 06754.

	Governmental Activities
Assets	
Current Assets	
Cash and cash equivalents \$	4,743,218
Property taxes, interest, & liens receivable	15,949
Prepaid expenses	15,598
Total Current Assets	4,774,765
Noncurrent Assets	
Capital assets:	
Assets not being depreciated	1,555,320
Assets being depreciated, net of depreciation of \$8,121,639	6,026,458
Total Noncurrent Assets	7,581,778
Total Assets	12,356,543
Deferred Outflows of Resources	
Difference between projected and actual earnings on pension plan investments	102,128
Difference between expected and actual experience on pension plan investments	
Difference of assumption changes or inputs for pensions	5,481
Total Deferred Outflows of Resources	108,838
Liabilities	
Current Liabilities:	
Accounts payable	208,534
Performance bonds held	126,924
Due to State of Connecticut	159,494
Accrued interest	406
General obligation bond, due within one year	163,000
Total Current Liabilities	658,358
Noncurrent Liabilities:	
General obligation bond	1,055,000
Net pension liability	60,509
Total Noncurrent Liabilities	1,115,509
Total Liabilities	1,773,867
Deferred Inflows of Resources	
Difference between expected and actual experience on pension plan investments	
Difference between projected and actual earnings on pension plan investments	77,427
Total Deferred Inflows of Resources	96,502
Net Position	
Net investment in capital assets	6,363,778
Restricted for:	
Road maintenance	124,371
Social services	73,784
Unrestricted	4,033,079
Total Net Position \$	10,595,012

The accompanying notes are an integral part of these financial statements.

					P	rogram Revenues		Total Net (Expense)
Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
Governmental Activities:			•	*				
General government	\$	806,090	\$	380,540	\$	- \$	-	\$ (425,550)
Employee benefits		94,211		-		-	-	(94,211)
Health services		22,782		-		-	-	(22,782)
Agencies		71,476		-		-	-	(71,476)
Education		3,047,847		-		52,393	-	(2,995,454)
Town building		223,021		4,200		-	-	(218,821)
Town fire department Highways, public works		54,994		-		-	-	(54,994)
and maintenance		839,042		_		45,700	181,711	(611,631)
Other		248,012		186,479		-	-	(61,533)
Town property		16,203				-	_	(16,203)
Interest		22,073		-		-	-	(22,073)
Total governmental activities	\$ =	5,445,751	- - -	571,219	\$	98,093 \$	181,711	(4,594,728)
		neral revenues Property taxes		erest, and lien fo	es			5,545,617
		Investment ea						19,502
				•	t re	stricted to specific	nrograms	10,573
		Oranis, contri		otal general rev			programo	5,575,692
		Change in net	pos	ition				980,964
	Net	position - Jul	y 1,	2021				9,614,048
		position - Jui						\$ 10,595,012

Town of Warren Balance Sheet Governmental Funds June 30, 2022

	_			Major	Funds		-			
				Town Aid Road	Capital Pr	oject Fund Equipment	110	Other Governmental	- C	Total overnmenta
		General Fund		Fund	Non-Recurring	Replacement		Funds	G	Funds
ASSETS:										
Cash and cash equivalents	S	4,123,571	\$	79,732 \$	81,075	\$ 317,826	\$	141,014	\$	4,743,218
Property taxes, interest, & liens receivable		15,949		***				***		15,949
Prepaid expenses		548			***	***		15,050		15,598
Due from other funds	-	12,399		44,639	114,853			214,161		386,052
Total Assets	\$_	4,152,467	. . _	124,371 5	195,928	\$ 317,826	S	370,225	\$ <u></u>	5,160,817
		Np								
LIABILITIES, DEFERRED INFLOWS OF RE	soui	RCES, AND F	UNI	D BALANCES:						
Liabilities:										
Accounts payable	S	174,122	e.	9		s	\$	11.820	c	185,942
Woods security fee & other payables	3	21,512	J	3		3	3	11,820	3	21,51
Due to other funds		373,653				12,399				386,05
Overpaid Property Taxes		1,080		***		12,399				1,08
Due to State of Connecticut		159,494								159,49
Performance bonds payable		126,924								126,92
Total Liabilities	-	856,785		***	***	12,399		11,820	_	881,00
Deferred Inflows of Resources:										
Unavailable revenue - property tax		12,556								12,55
onavanaore revenue - property tax		12,550			***					12,33
Fund Balances:										
Nonspendable:										
Prepayments		548			***			15.050		15,59
Restricted for:		7.0						13,030		10,0,
Improvement to unimproved / improved roads				124,371				***		124,37
Social services					***			73,784		73,78
Committed to:								73,70		.5,.0
Subsequent year budgeted deficit		387,166		***	***					387,16
Capital projects		550,000		***	195,928	***				745,92
Parks and recreation						20		98,910		98,91
Cemetery operation					***	414		127,369		127,36
						305,427		17.200		305,42
								43,292		43,29
Equipment replacements				***						,
		3,992								3,99
Equipment replacements Waste disposal										3,99
Equipment replacements Waste disposal Revaluation										
Equipment replacements Waste disposal Revaluation Assigned for:		3,992			***					3,99 26,95 2,314,46

				-
Total net position reported for governmental activities in the Statement of Net Position is different from the governmental fund Balance Sheet due to the following:				
Total Fund Balances for Governmental Funds			\$	4,267,257
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.				
Governmental capital assets	\$	15,703,418		
Less accumulated depreciation		8,121,640		7 501 770
Net capital assets				7,581,778
Other long-term assets are not available to pay for current period expenditures and, therefore, are not recorded in the funds:				
Property taxes, interest, and liens receivable	s	12,556		
Deferred outflow of resources related to pensions:				
Difference between projected and actual earnings on plan investments		102,128		
Difference between expected and actual experience on investments		1,229		121 204
Difference of assumption changes or inputs		5,481		121,394
Other Long-term liabilities, including bonds payable are not due and payable in the				
current period, and therefore, are not reported in the governmental funds.				
Accrued interest payable	\$	(406)		
General obligation bond		(1,218,000)		
Net pension liability		(60,509)		
Deferred inflow of resources related to pensions:		,		
Difference between expected and actual experience on pension plan investments		(19,075)		(1.375.417)
Difference between projected and actual earnings on plan investments		(77,427)	•	(1,375,417)
Total Net Position of Governmental Activities			\$	10,595,012

The accompanying notes are an integral part of these financial statements.

- M	lai	or	Fu	ınds

			Town Aid	Capital Pr	oject Fund	Other	Total
			Road	Capital	Equipment	Governmental	Governmental
		General Fund	Fund	Non-Recurring	Replacement	Funds	Funds
Revenues:					,		
Property taxes	\$	5,545,058 \$		s :	\$	\$!	5,545,058
Interest and lien fees on property taxes		41,316					41,316
Intergovernmental		108,166	181,711				289,877
Investment income		17,697	232	236	926	411	19,502
Licenses, permits and other fees		230,686					230,686
Program fees and other receipts		**			160,000	185,457	345,457
Total Revenues	_	5,942,923	181,943	236	160,926	185,868	6,471,896
Expenditures:							
Current:							
General government		648,762		***	***	***	648,762
Employee benefits		259,259		***	***		259,259
Health services		22,782		***	***	***	22,782
Agencies		71,325		***	***	***	71,325
Education		3,047,847	***	***	***		3,047,847
Town buildings		262,606	***		***	***	262,606
Town fire department		54,994		***	***	***	54,994
Highway and general operations		752,123	***	***	***		752,123
Town Insurance		66,138	***	444	***		66,138
Other		31,992			200	190,221	222,213
Town property		16,203			200		16,203
Debt service		187,128	~~~				187,128
Capital outlay		×	179,620		561,519		741,139
Total Expenditures		5,421,159	179,620		561,519	190,221	6,352,519
Excess (Deficiency) of Revenues Over							
Expenditures		521,764	2,323	236	(400,593)	(4,353)	119,377
Other Financing Sources (Uses):							
Operating transfers		(228,000)	***	25,000	155,000	48,000	
Net Change in Fund Balances		293,764	2,323	25,236	(245,593)	43,647	119,377
Fund Balance - beginning of year	_	2,989,362	122,048	170,692	551,020	314,758	4,147,880
Fund Balance - end of year	\$ _	3,283,126 \$	124,371	195,928	305,427	\$358,405	\$ 4,267,257

Town of Warren Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities June 30, 2022

Net Change in Fund Balances - Total Governmental Funds		\$	119,377
Governmental funds report capital outlays as expenditures. However, in the Statemof Activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense as follows:	ent		
Total capital outlay	\$	940,737	
Less depreciation expense	_	(364,072)	576,665
Some revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the governmental funds.			
Change in accrued property taxes, net	\$	(45,181)	
Change in deferred outflow of resources related to pensions:			
Difference between projected and actual earnings on plan investments		83,964	
Difference between expected and acual experience on plan investments		(3,068)	
Difference of assumption changes or inputs	_	(52,596)	(16,881)
The issuance of long-term debt (bonds and leases) provide current financial resource to the governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of the governmental funds. Neither transactions, however, has any effect on net position. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The net effort of these differences in the treatment of long-term debt and related items is as follows:	Tect		
Bond principal repayments	\$	165,000	
Change in accrued interest payable	_	55	165,055
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.			
Change in net pension liability Deferred inflow of resources related to pensions:			(29,805)
Difference between expected and actual experience on pension plan investi	ments		140,744
Difference between projected and actual earnings on plan investments			25,809

Town of Warren Statement of Fiduciary Net Position Pension Trust Fund June 30, 2022

Assets:	
Cash and cash equivalents Investments - at fair value	\$ 10,559 666,955
Total Assets	\$ 677,514
Net Position:	
Assets held in trust for pension benefits	\$ 677,514

Town of Warren Statement of Changes in Fiduciary Net Position Pension Trust Fund Year Ended June 30, 2022

Additions:	 -
Employer contributions	\$ 81,500
Investment income:	
Change in fair value of investments	(107,738)
Interest and dividends	27,386
Less: investment expense	4,444
Net investment income	(84,796)
Total Additions	(3,296)
Deductions:	
Pension benefits	37,996
Total Deductions	37,996
Increase in Net Position	(41,292)
Assets Held In Trust For Pension Benefits:	
Net Position - Beginning of year	718,806
Net Position - End of year	\$ 677,514

Note "1" - Summary of Significant Accounting Policies:

The accompanying basic financial statements of the Town of Warren, Connecticut (the "Town") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

A. Reporting Entity:

The Town of Warren, Connecticut was incorporated in 1786 under the provisions of the Connecticut General Statutes, and has a population of approximately 1,300 living within an area of 27 square miles. The Town is located in Litchfield County. The Town operates under a Town Meeting, Board of Selectmen and Board of Finance form of government. The Town provides the following services: public safety, public works, parks and recreation, health and social services, planning and zoning and education by being part of Regional School District #6, of which the Towns of Warren, Morris and Goshen are members. Town appropriations to the school district are determined by a separate taxpayer approved budget and the percentage of Warren residents attending the District's schools.

The Legislative authority of the Town is vested in the Town Meeting. The First Selectman is the chief executive, chief administrative officer and budget-making authority of the Town. The Board of Finance is responsible for revising the proposed budget and submitting the final budget to the Town Meeting. The Board of Finance is also responsible for establishing the annual tax rate. The Town has the power to incur indebtedness by issuing bonds or notes as provided by the Connecticut General Statutes.

In evaluating the Town as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the Town may be financially accountable and, as such, should be included within the Town's financial statements. The Town (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial burden on the Town. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Based on the criteria provided by the Codification the Town of Warren has determined that is has no component units.

Based upon the foregoing criteria, the following organizations are not considered part of the Town and thus are excluded from the accompanying financial statements:

Regional School District #6 which provides educational services and facilities to the residents of Warren, Morris and Goshen. The Town of Warren pays a proportional share of the expense of the district.

Warren Volunteer Fire Company, Inc. and Ambulance Association, Inc — These potential component units have separate elected boards and provide services to residents, generally within the geographic boundary of the Town. They are excluded from the reporting entity because the Town does not have the ability to exercise, influence or control over the daily operations.

B. Jointly Governed Organizations:

Northwest Hills Council of Governments

The Town and twenty other local municipalities each appoint the governing board of the Northwest Hills Council of Government (the "NHCOG") to provide a regional forum for information exchange and regional planning. The NHCOG is supported by assessments to the twenty-one member Towns based upon population census. The Town of Warren appropriated and expended \$1,116 for the operation of the NHCOG for the year ended June 30, 2022. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

Lake Waramaug Authority

The Lake Waramaug Authority (the "Lake Authority") was created by the Towns of Washington, Warren and Kent by local ordinance. The Lake Authority enforces all regulations related to water activities. The Town appropriated \$5,600 and expended \$2,698 for the operation of the Lake Authority for the year ended June 30, 2022. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

Lake Waramaug Interlocal Commission

The Lake Waramaug Interlocal Commission (the "Commission") was created by the Towns of Warren, Washington, and Kent to improve the lake water quality and control water pollution. The Town appropriated and expended \$10,881 for the operation of the Commission for the year ended June 30, 2022. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

C. Government-Wide and Fund Financial Statements:

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the Town. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements:

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses, as applicable. Fund accounting segregates funds according to their intended purpose and is used to aid-management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are defined as major or non-major in the basic financial statements according to GASB reporting standards, which categorize funds based on relative size and materiality.

C. Government-Wide and Fund Financial Statements:

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

The other five governmental funds are combined into a single, aggregated presentation under the caption nonmajor governmental funds. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements.

D. Measurement Focus and Basis of Accounting and Financial Statement Presentation

Government-Wide Statements: The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Fund Financial Statements: Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

General Fund:

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

Special Revenue Fund:

The Town Aid Road Fund accounts for Connecticut Department of Transportation grants to be used for construction, reconstruction, improvement, or maintenance or improved and unimproved road and other transportation related services as set forth in the General Statues of Connecticut.

D. Measurement Focus and Basis of Accounting and Financial Statement Presentation (continued):

Capital Projects Funds:

The Capital Non-Recurring Fund, as authorized by General Statutes of Connecticut, accounts for the financing of all or part of the planning, construction, reconstruction or acquisition of capital facilities, improvements or equipment. The Equipment Replacement Fund accounts for the purchase and replacement of major equipment.

The Town also reports the following five Nonmajor Governmental Funds:

Special Revenue Funds account for specific revenues that are legally restricted to expenditures for particular purpose:

Park and Recreation Fund – accounts for fees from recreational leisure programs along with the related expenditures.

Warren Cemetery Commission Fund – accounts for sale of plots along with the related expenditures for maintaining and improving the cemetery.

Good Neighbor Fund –accounts for donations and assistance to those in need.

Force Majeure Fund - accounts for resources from the dissolution of the Bristol Resource and Recovery Operating Committee to be used for future waste disposal.

Social Service Special Project Fund- accounts for donations and assistance to those in need for special projects only.

Additionally, the Town reports the following fund types:

Fiduciary Fund Types

Pension Trust Fund - accounts for the accumulation of resources to be used for retirement benefits.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity:

Deposits and Investments

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be placed with any "qualified public depository" as defined by statute, which has its main place of business in the State of Connecticut.

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax-exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds, does not specify permitted investments. Therefore, investments of such funds are generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

Town investments are reported at fair value.

Receivables

In the government-wide financial statements property taxes are shown net of an allowance for uncollectibles. For the year ended June 30, 2022, all taxes are deemed collectible, and therefore, the allowance was zero.

In the fund financial statements, all property taxes receivable at June 30, 2022, which have not been collected within 60 days of June 30, have been recorded as deferred inflows of resources, since they are not considered to be available to finance expenditures of the current year. Taxes collected during the 60 day period have been recorded as revenue.

Property taxes are assessed on October 1 and billed the following July. Real and personal property bills are payable in one installment, July 1. Motor vehicle taxes are payable in one installment on July 1, with the motor vehicle supplemental bills payable on January 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Liens are effective on the assessment date and are continued by filing before the end of the fiscal year following the due date.

Capital Assets

Capital assets include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the town as assets with an initial, individual cost of more than \$5,000 and with an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The Town does not have any collections of art and historical treasures to be capitalized.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):

Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	25
Buildings & improvements	40
Infrastructure	20-50
Machinery, Equipment and Vehicle	5-10

Deferred Outflows of Resources and Deferred Inflows of Resources

The Statement of Financial Position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent the consumption of net position that is applicable to a future reporting period. The Town reports deferred outflows of resources related to pension for the difference between projected and actual earnings on plan investments and the difference of assumption changes or inputs. These amounts are deferred and included in pension expense in a systematic and rational manner over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan.

The Statement of Financial Position reports a separate section for deferred inflows of resources. Deferred inflows of resources are an acquisition of net position that is applicable to a future reporting period. Deferred inflows of resources reported in relation to the pension plan are the difference between expected and actual experience on pension plan investments.

The Governmental Fund Balance Sheet, the Town reports the deferred inflow of resources for unavailable revenue from property taxes. Property tax income is recognized as revenue in the period that the amounts become available.

Interfund Activity

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds.

On fund financial statements, short-term interfund loans are classified as interfund "due from/to other funds". These amounts are eliminated in the Statement of Net Position.

Compensated Absences

Eligible employees are paid for sickness, vacations, and personal days. At June 30, 2022 the liability for compensated absences cannot be reasonably estimated. However, it has been deemed not material to the financial statements. In addition, the Town does not pay for any post retirement healthcare benefits.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):

Accrued Liabilities and Long-Term Debt:

All accrued liabilities and long-term debt are reported in the government-wide financial statements.

Long-term debt is recognized as a liability of a governmental fund when it is due or when the resources have been accumulated for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

Fund Equity and Net Position – Governmental Funds

In the fund financial statements, fund balances of governmental funds are classified in five separate categories. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

- Nonspendable fund balance amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.
- Restricted fund balance amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- Committed fund balance amounts that can be used only for specific purposes determined by a formal action of Town Meeting. The Town Meeting is the highest level of decision-making authority for the Town. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Town Meeting.
- Assigned fund balance amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Town's policy, the Town's Board of Selectman and Board of Finance may assign amounts for specific purposes.
- Unassigned fund balance all other spendable amounts.

In the government-wide financial statements, net position is classified into the following categories:

- Net Investment in Capital Assets This category presents all capital assets, including
 infrastructure, into one component of net position. Accumulated depreciation and the
 outstanding balances of debt that are attributable to the acquisition, construction or
 improvement of these assets reduce this category. Debt issued for non-capital purposes is
 excluded.
- Restricted Net Position This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).
- Unrestricted Net Position This category represents the net position of the Town, which are not restricted. A deficit will require future funding.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Town Meeting or Board of Selectman/Finance has provided otherwise in its commitment or assignment actions.

The Town does not have a minimum fund balance policy.

F. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

G. Adoption of New Accounting Standards

The Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87 Leases. This standard requires certain previously classified operating leases to be recognized as lease assets and liabilities, as well as the recognition of deferred inflows and outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a right-to-use lease asset and lease liability. A lessor is required to recognize a lease receivable and a deferred inflow of resources.

Effective July 1, 2021, the Town adopted the requirements of the guidance and has applied the provisions of this standard to the beginning of the period of adoption. The Town does not have any right-to-use lease assets and related lease liabilities to report.

Note "2" - Stewardship, Compliance, and Accountability

Budgetary Compliance - The General Fund:

The Town's General Fund budgetary procedures are as follows:

In January each department head, officer, head of office, board and/or commission submits detailed estimates of expenditures for the ensuing fiscal year to the Board of Selectman and Board of Finance. The Board of Selectmen reviews all proposed estimates of expenditures as well as estimated revenues to be collected. After discussing and reaching agreement, the Board of Selectmen forwards the proposed budget to the Board of Finance for review. The Board of Finance then prepares a proposed General Town Budget.

The Board of Finance holds a public hearing on the proposed budget prior to presenting it to the Annual Town Meeting in May. Following approval of the proposed budget at the Town meeting, the Board of Finance establishes the tax rate.

Note "2" - Stewardship, Compliance, and Accountability (continued):

Budgetary Compliance - The General Fund (continued):

The Town Meeting legally appropriates this budget as one balance for revenue and on department basis for expenditures and transfers. The Board of Finance is authorized to approve additional appropriations up to and including \$20,000 per department per year, however, no more than one additional appropriation per department can be made without town meeting approval.

The Board of Finance authorized the transfer within the General Government Department of \$10,145 from the zoning/inlands officer salary line item to the following: \$7,831 to the land use consultant line item and \$2,314 to Town Insurance – cyber security insurance line item. An additional appropriation of \$19,880 was approved and added to the miscellaneous department for the special allocation for the boat. A continuing appropriation of \$2,853 is carried over from the prior year for revaluation costs.

Budgetary Compliance - Special Revenue Fund:

The Town does not budget for its special revenue funds. Considering a cost benefit analysis, it is not practical for the town to report budgetary information for special revenue funds on a combined basis.

Encumbrances:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Town.

Note "3" - Cash, Deposits and Investments:

A. Cash and Cash Equivalents

The following is a summary of cash and cash equivalents at June 30, 2022:

	Governmental Funds	Fiduciary Funds
Deposits:		
Demand Accounts	\$ 69,734	\$ 10,559
IntraFi Network Deposits	<u>3,724,941</u>	
Total deposits	3,794,675	***
Petty Cash and cash on hand	300	
Cash equivalents:		
State short-term investment fund (STIF)	696,207	
Overnight repurchase agreements	<u>252,036</u>	
Total cash equivalents	948,243	
Total Cash and Cash Equivalents	\$ <u>4,743,218</u>	\$ <u>10,559</u>

B. Deposits - Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2022, the carrying amount of the town's deposits, was \$3,794,675 and the bank balance was \$3,809,893. Of the Town's bank balance, none was exposed to custodial credit risk.

Note "3" - Cash, Deposits and Investments (continued):

C. Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2022, the Town's cash equivalents amounted to \$948,243, comprised of overnight repurchase agreements of \$252,036 and State Short-Term Investment Fund balance of \$696,207.

Amounts held in the overnight repurchase agreement were 100% collateralized with collateral held by the bank's trust department or agent, but not in the Town's name.

The following table provides a summary of the Town's cash equivalents as rated by nationally recognized statistical rating organizations. The State of Connecticut Short-Term Investment Fund (STIF) is a "2a7-Like" pool. The fair value of the portion in the pool is the same as the value of the pool shares.

State of Connecticut Short-Term Investment Fund (STIF)

Standard and Poor's
AAAm

D. Investments

At June 30, 2022, the Town's investments consisted of the following:

	<u>Average</u>	Investment	
Fiduciary Fund	Fair Value	Credit Rating	Maturity
Exchange Traded Funds	\$ 62,751	N/A	N/A
Mutual funds	604,204	N/A	N/A
Total Fiduciary Funds	\$ 666.955		

- Interest rate risk The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
- Credit risk The Town has no investment policy that would limit its investment choices due to credit risk other than State Statues governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.
- The Fiduciary Fund investments are uninsured and unregistered with securities held by the counterparties, but not in the Town's name.

E. Fair Value Measurements:

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Town did not hold any investments on June 30, 2022 whose fair value was determined using Level 2 or Level 3 inputs.

At June 30, 2022, the Town's investments, as listed below, are measured on a recurring basis using Level 1 inputs. The Town has no financial assets measured using Level 2 or Level 3 inputs.

Exchange traded funds	\$	62,751
Mutual funds	_	604,204
Total	\$_	666,955

Note "4" - Receivables:

Property taxes, interest, and liens receivable at June 30, 2022, including the applicable allowances for uncollectible accounts, are as follows:

Property taxes	\$	13,654
Accrued interest and lien fees on property taxes	_	2,295
Gross receivables		15,949
Less: allowance for uncollectibles	_	
Net Receivables	\$_	15,949

Note "5" - Interfund Transfers:

Interfund transfers for the year ended June 30, 2022, consisted of the following:

Transfers To Other Funds	
000	
<u>000</u>	

Transfers are used to (1) move revenues from the fund the statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

Note "6" - Interfund Balances:

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. At June 30, 2022 the amounts due to and from other funds were as follows:

Receivable Fund	Payable Fund	<u>Amount</u>
Capital Non-Recurring Fund	General Fund	\$ 114,853
Park and Recreation Fund	General Fund	110,730
Force Majeure Fund	General Fund	43,292
Social Services Fund	General Fund	52,485
Town Aid Road	General Fund	44,639
Good Neighbor Fund	General Fund	6,300
Warren Cemetery Commission Fund	General Fund	1,354
General Fund	Equipment Replacement Fund	12,399
Total		\$ <u>386,052</u>

Note "7" - Capital Assets:

Capital asset activity for the year ended June 30, 2022 was as follows:

Governmental Activities:	Beginning Balance	Additions	Deletions & Reclassses	Ending Balance
Capital Assets – Not Depreciated: Land Construction in Progress – Library Construction in Progress – Birch Drive	\$ 1,313,371 179,947	\$ 39,585 22,417	\$	\$ 1,313,371 219,532 22,417
Capital Assets – Depreciated: Land Improvements Building & Improvements Machinery, Equipment, & Vehicles Infrastructure Total Capital Assets being Depreciated	25,430 4,825,391 2,561,185 <u>6,068,091</u> 13,480,097	561,519 317,216 878,735	 (2,744) (207,991) (210,735)	25,430 4,825,391 3,119,960 <u>6,177,316</u> 14,148,097
Less: Accumulated Depreciation Land Improvements Building & Improvements Machinery, Equipment, & Vehicles Infrastructure Total Accumulated Depreciation Capital Assets being Depreciated – Net	13,058 1,662,346 1,878,313 4,414,585 7,968,302 5,511,795	817 117,157 129,980 116,118 364,072	(2,744) (207,991) (210,735)	13,875 1,779,503 2,005,549 4,322,712 8,121,639 6,026,458
Capital Assets - Net	\$ <u>7,005,113</u>	\$ <u>576,665</u>	\$	\$ <u>7,581,778</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

General government services	\$	91,190
Agencies		151
Public safety		35,018
Public works, including depreciation of general infrastructure assets		211,914
Culture and recreation	_	25,799
Total depreciation expense	\$_	364,072

Note "8" - Long-Term Liabilities:

The following is a summary of activity and changes in long-term liabilities for the year ended June 30, 2022. The General Fund has historically been used to liquidate the following long-term liabilities.

	Balance July 1, 2021	Additions	Reductions	Balance June 30, 2022	<u>Current</u> <u>Portion</u>
Governmental Activities:					
General obligation bond	\$ 1,383,000	\$	\$ 165,000	\$ 1,218,000	\$ 163,000
Net pension liability	30,704	129,417	99,612	60,509	
Total	\$1,413,704	\$ <u>129,417</u>	\$ <u>264,612</u>	\$ <u>1,278,509</u>	\$ <u>163,000</u>

Below is the original general obligation bond that was refinanced during the year ended June 30, 2021.

	Original	Date of	Date of	<u>Interest</u>
Description	Amount	<u>Issue</u>	<u>Maturity</u>	Rate %
General obligation bond	\$3,000,000	6/15/2010	6/15/2030	2-4

The Bond was refinanced during the year ended June 30, 2021, as follows:

	<u>Original</u>	Date of	Date of	<u>Interest</u>
Description	Amount	<u>Issue</u>	Maturity	Rate %
General obligation bond	\$ 1,560,000	11/12/2020	6/15/2030	1.60%

Aggregate debt service requirements subsequent to June 30, 2022 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 163,000	\$ 19,488	\$ 182,488
2024	160,000	16,880	176,880
2025	158,000	14,320	172,320
2026	155,000	11,792	166,792
2027-2030	582,000	<u>22,992</u>	604,992
Total Debt Service requirement	\$ <u>1,218,000</u>	\$ <u>85,472</u>	\$ <u>1,303,472</u>

Note "9" - Contingent Liabilities:

The Town is contingently liable on Regional School District No. 6 serial bonds payable through the year ending June 30, 2038. The amount (17.61%) attributable to the Town is \$315,219.

Note "10" - Pension Plan

A. Defined Benefit Pension Plan

General Information about the Pension Plan

The Town of Warren is the administrator of a single-employer public employee retirement system (PERS) established and administered by the Town to provide pension benefits for its employees. The PERS is considered to be part of the Town's financial reporting entity and is included in the Town's financial reports as a pension trust fund. At June 30, 2022, the latest actuarial date, PERS membership consisted of:

Inactive plan members or beneficiaries currently receiving benefits	3
Inactive plan members entitled to but not yet receiving benefits	6
Active plan members	<u> 1</u>
Total	10

The plan is a non-contributory defined benefit pension plan and covers substantially all regular full-time employees and elected officials through contribution to the Pension Trust Fund. In order to be eligible for the plan, the employee must complete one full year of service and attain a minimum age of twenty-one.

Normal retirement date is the first of the month coincident with or next following the participants 65th birthday. The annual benefit is 1.25% of the Final Average Compensation multiplied by years of Credited Service to June 30, 1997 and 1.5% of final average compensation multiplied by years of credited service beginning July 1, 1997. Final average compensation is the average compensation for the five highest compensation years within the ten years of service prior to retirement or termination. The plan contains a provision for early retirement at age sixty and after fifteen years of credited service at a reduced benefit.

The Plan has a provision for early retirement at age 60 and 15 years of credited service. Benefit determined as above multiplied by years of credited service at the time of early retirement, but reduced by 6.6% for each of the first five years prior to normal retirement and 3.3% for each of the next five years which the date of commencement precedes normal retirement.

Participants are entitled to a percentage of accrued pension payable at their normal retirement date based upon the following schedule:

Full Years of Credited Services	Vested Percentage of Accrued Benefit
4 years	50%
7 years or more	100%

Plan Amendments:

The Town froze participation and retirement benefits as follows:

- Non-collectively bargained member's retirement benefits shall not be increased after July 1, 2014.
- No additional collectively and non-collectively bargained employees (other than those collectively bargained employees who are members of the Plan on June 30, 2014) are eligible to become members of the plan.

As of July 1, 2014, the Town adopted a defined contribution pension plan under code Section 457(b) for eligible new employees and all current participants of the frozen defined benefit pension plan.

Note "10" - Defined Benefit Pension Plan (continued):

A. <u>Defined Benefit Pension Plan</u> (continued)

<u>Authority</u>

The Board of Finance has established the benefit provisions and contribution to the plan. The Board is also authorized to make changes to the plan provisions through the budgetary process.

Funding Policy:

The Town's funding policy provides for periodic employer contributions at actuarially determined rates that, when expressed as percentages of annual covered payroll, are sufficient to accumulate the assets to pay benefits when due. There are no legal or contractual limitations on the maximum amount of the Town's contribution.

Summary of Significant Accounting Policies and Plan Asset Matters

Basis of Accounting: PERS financial statements are prepared using the accrual basis of accounting. Employer's contributions are recognized as revenues in the period in which employee services are performed. Benefit payments and refunds are payable when due and payable in accordance with the terms of the plan.

Method Used to Value Investments: All funds are invested in money market accounts, exchange traded funds and mutual funds through trust agreement with the custodian, TD Ameritrade Institutional, and are reported at fair value.

Investments:

Investment Policy: The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Pension Committee of the Board of Finance by a majority vote of its members. It is the policy of the Board of Finance to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across the board selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting assets class allocations over short time spans.

The following was the Board's adopted asset allocation policy as of June 30, 2022. Also summarized below are the best estimates of the arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation.

Allocation	Real Rate of Return
Allocation	Real Rate of Return
0.000%	3.10%
50.00%	3.60%
5.00%	4.90%
20.00%	5.00%
10.00%	5.30%
10.00%	7.50%
5.00%	6.90%
	0.000% 50.00% 5.00% 20.00% 10.00%

Note "10" - Defined Benefit Pension Plan (continued):

A. Defined Benefit Pension Plan (continued)

The following investments represent 5 percent or more of plan net assets:

Dimensional Fund Advisors Global Core Plus Fixed Inc	\$ 137,321	20.27%
Dimensional Fund Advisors US Lg Cap Value Inst	\$ 60,000	8.86%
Dimensional Fund Advisors Invmt Grade Inst	\$ 58,750	8.67%
Dimensional Fund Advisors US Lg Cap Eqty Inst	\$ 57,897	8.55%
Dimensional Fund Advisors Intl Core Eqty Inst	\$ 56,138	8.29%
Dimensional Fund Advisors Intmd Govt Fixed Income Inst	\$ 51,160	7.55%
Dimensional Fund Advisors Global Real Estate Sec Inst	\$ 39,760	5.87%
Vanguard Short Term Bond ETF	\$ 36,091	5.33%

Rate of Return: For the year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -11.38%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Liability of the Town:

The components of the net pension liability at June 30, 2022 were as follows:

Total pension liability	\$	738,023
Plan fiduciary net position	_	677,514
Net pension liability	\$_	60,509

Plan fiduciary net position as a percentage of the total pension liability 91.80%

Actuarial Assumptions

The following assumptions were used to determine the total pension liability, above, using the actuarial valuation as of June 30, 2022:

Inflation 3.00%

Salary increases 3.00%, including inflation

Long term expected rate of return 4.50%, net of expenses, including inflation

Mortality rates were based on Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female); separate tables are used for Employees, Healthy Retirees, and Contingent Survivors.

The actuarial assumptions used in the June 30, 2022 valuation, were based on the results of an actuarial experience study.

The long-term expected rate of return on pension plan investments was determined using a blended rate, an average of past performance. The rate best estimates expected future real rates of return (expected returns, net of pension plan investment expense and inflation) and are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The total weighted average expected rate of return is 4.50%.

Note "10" - Defined Benefit Pension Plan (continued):

A. <u>Defined Benefit Pension Plan</u> (continued)

Change in Assumptions: The mortality table was updated to the Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female). Previously, Pub-2010 General Government with Scale MP-2020 Generational Improvements (Male/Female) was used. The discount rate for purposes of determining the net pension liability has not changed from the beginning of the Fiscal Year; however the municipal bond rate used increased to 4.09% from 2.18%. All other assumptions are consistent with the previous actuarial valuation.

Discount Rate

The discount rate used to measure the total pension liability was 4.50%. The projection of cash flows used to determine the discount rate assumed that the Town contribution will be made at actuarially determined contribution rates. Therefore, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Based on the aforementioned assumptions, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Net Pension Liability of the Town

		Ι	ncrea	se (Decrease)	
		al Pension iability (a)	Pla	n Fiduciary et Position (b)	Ne I	t Pension Liability (a)-(b)
Balances as of June 30, 2021	\$	749,510	\$	718,806	\$	30,704
Changes for the Year:						
Service cost		9,827				9,827
Interest on total pension liability		33,083				33,083
Differences between expected and actual						
Experience	(18,112)			(18,112)
Changes of assumptions		1,711				1,711
Employer contributions				81,500	(81,500)
Net investment income		•••	(80,352)		80,352
Benefit payments	(37,996)	(37,996)		
Administrative expense	_		(4,444)		4,444
Net changes	_(_	<u>11,487</u>)	(41,292)	_	29,805
Balances as of June 30, 2022	\$	738,023	\$	677,514	\$	60,509

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town, calculated using the discount rate of 4.50%, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.50%) or 1 percentage point higher (5.50%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
	to 3.50%	of 4.50%	To 5.50%
Net Pension Liability (Asset)	\$ 169,473	\$ 60,509	\$ (27,992)

Town of Warren Notes to Financial Statements

Note "10" - Defined Benefit Pension Plan (continued):

A. <u>Defined Benefit Pension Plan</u> (continued)

<u>Pension Expense: Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2022, the Town recognized pension expense of \$(83,548). At June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Difference between projected and actual earnings on		
pension plan investments	\$ 102,128	\$ 77,427
Difference between expected and actual experiences	1,229	19,075
Changes of assumptions	5,481	
Total	\$ <u>108,838</u>	\$ <u>96,502</u>

The amount reported as deferred outflows of resources related to pensions resulting from the Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability reported in the following fiscal year. This amount was zero for the year ended June 30, 2022.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30.		
2023	\$(8,496)
2024		1,174
2025	(3,076)
2026		22,734
	\$	12,336

A. Defined Contribution Pension Plan

The Town offers its employees, who are eligible for benefits, a deferred compensation plan, created in accordance with Internal Revenue Code Section 457.

All employees working a minimum of 1,000 hours during the year, complete one full year of continuous service, and attain the age of twenty-one are eligible for inclusion in the plan.

The Town is required to contribute 3% of the employee's compensation through the year ended June 30, 2022. This percentage increases to 4% beginning July 1, 2022. In addition, the Town is also required to match up to 100% of the dollar amount contributed by the employee up to a maximum of 3% of the employee's compensation (4% as of July 1, 2022). Contribution requirements of the Town are established and may be amended by the Board of Finance. Town contributions totaled \$16,681 for the year ended June 30, 2022. The Town had no liability to the Plan at June 30, 2022.

Deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergencies. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the exclusive benefit of the plan participants and their beneficiaries. There are no assets accumulated in a trust. It is the opinion of Town officials that the Town has no liability for losses under the plan, and therefore, the accounts of the deferred compensation plan are not reported in the basic financial statements of the Town.

Town of Warren Notes to Financial Statements

Note "11" - Commitments and Litigation:

The Town is a defendant in two lawsuits arising from workplace conduct issues. The outcome of these lawsuits is not presently determinable. It is the opinion of Management that there are no material or substantial claims against the Town, which will be finally determined so as to result in judgement or judgements against the Town, which would materially affect its financial position.

The Town has received financial assistance from numerous Federal and State agencies in the form of grants and entitlements. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements, and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, liabilities resulting from disallowed claims, if any, will not have a material effect on the Town's financial statements.

Note "12" - Risk Management:

The Town is exposed to various risks of loss related to torts; theft of, damage to, and distribution of assets; errors and omissions; injuries to employees; and natural disasters. Commercial liability and property insurance coverage is purchased to protect against losses from these risks. The Town does not maintain a self-insurance fund. However, the Town is a member of the Connecticut Interlock Risk Management Agency (CIRMA) workers compensation pool. Premiums are subject to adjustment from retrospective rating, and are recorded as expenditures in the year paid. The Town reports all of its risk management activities in the General Fund.

Note "13" - Operating Deficiencies and Fund Deficits:

The following individual funds had deficiencies of revenue and other sources over expenditures and other uses for the year ended June 30, 2022, none of which constitutes a violation of statutory provisions. All fund balances were positive as of June 30, 2022.

Major Fund:

Equipment Replacement Fund

\$ 245,593

Note "14" - Subsequent Events:

In preparing these financial statements, Management has evaluated events and transactions for potential recognition or disclosure through December 15, 2022, the date the financial statements were available to be issued. Except as disclosed above, there were no subsequent events that require recognition or disclosure in these financial statements.

Town of Warren
Required Supplementary Information
Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non - GAAP Budgetary Basis)
Year Ended June 30, 2022

Tear Ended June 30, 2022	C	Priginal and Final Budget		Actual		Variance With Final Budget Over (Under)
Revenues:		5 501 265	•		Φ.	(6.056
Property taxes	\$	5,501,367	\$	5,567,242	\$	65,875
Interest and liens fees on property taxes		15,000		41,316		26,316
Telephone access tax		4,500		4,424		(76)
State of Connecticut - Grants:						
Veterans tax relief		500		1,528		1,028
Historic document preservation				5,500		5,500
State property (PILOT)		1		2,290		2,289
Mashantucket Pequot		1		4,369		4,368
Education grants				46,893		46,893
Judicial fines				220		220
Storm damage grant				45,700		45,700
Other grants		5,500		1,666		(3,834)
Contributions in lieu of taxes		500		500		
Investment income		10,000		17,697		7,697
Other fees and receipts:						
Building permits		40,000		129,268		89,268
Building permits - Excess revenue		,		•		,
over budget offsets expenditures				(89,268)		(89,268)
Planning, zoning and conservation		5,000		10,165		5,165
Conveyance tax		15,000		48,632		33,632
Dog fees		1,000		2,394		1,394
Recording and map fees		7,500		15,084		7,584
Rent of town buildings		3,600		3,600		
Library rent		600		600		
Photocopies and other miscellaneous fees		7,000		16,019		9,019
Amounts available for appropriation	\$ _	5,617,069	\$ _	5,875,839	\$	258,770

The accompanying notes are an integral part of these financial statements.

Town of Warren Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance General Fund Budget and Actual (Non - GAAP Budgetary Basis) Year Ended June 30, 2022

Teal Ended Julie 30, 2022		Transfers and			Variance With
	Original	Additional	Final		Final Budget
	Budget	Appropriations	Budget	Actual	Over (Under)
Expenditures:					
General Government					
First Selectman - salary \$	57,724	s s	57,724 \$	58,834	
First Selectman -Administrative Assistant	44,454	***	44,454	45,307	853
First Selectman - Clerical	10,368		10,368	9,083	(1,285)
Board of Selectman - expenses	6,500		6,500	6,860	360
Second Selectman	3,990		3,990	3,990	***
Third Selectman	3,990		3,990	3,990	
Treasurer - salary	8,939		8,939	9,111	172
Treasurer - expenses	2,000	***	2,000	849	(1,151)
Town clerk - salary	40,064		40,064	39,398	(666)
Town clerk - expenses	15,700		15,700	22,174	6,474
Deputy town clerk	13,894		13,894	11,859	(2,035)
Computer management	10,000		10,000	6,662	(3,338)
Tax collector - salary	23,930		23,930	19,221	(4,709)
Tax collector - expenses	11,300		11,300	9,229	(2,071)
Asessor- salary	29,908	222	29,908	30,097	189
Assistant Assessor in training - salary	15,600		15,600	7,960	(7,640)
Assessor- expenses	15,100		15,100	13,930	(1,170)
Park and recreation director - salary	42,536	***	42,536	43,354	818
Social services director - salary	36,502		36,502	34,678	(1,824)
Social services - expenses	3,500		3,500	3,539	39
Zoning /Inlands officer - salary	40,353	(10,145)	30,208	23,281	(6,927)
Clerical: Land Use Department	15,553		15,553	5,040	(10,513)
Custodian - salary	16,100		16,100	14,076	(2,024)
Fire Marshall	4,500		4,500	3,727	(773)
Building inspector	35,000		35,000	113,939	78,939
Building department - Excess revenue	22,000		00,000	,	, 0,202
over budget				(89,268)	(89,268)
Dog warden - salary	7,127	***	7,127	7,127	
Dog warden - expenses	850		850	606	(244)
Animal shelter	1,400		1,400	1,525	125
Police	500		500		(500)
Office equipment	6,000		6,000	5,055	(945)
Town engineer	2,500		2,500	3,033	(2,500)
Legal counsel	10,000		10,000	5,297	(4,703)
Auditor	21,500		21,500	21,500	(4,703)
GASB # 34 Compliance	1,500		1,500	1,500	
·	2,812		2,812	2,811	(1)
Probate court					(1)
Elections - salary	12,000		12,000	8,975	(3,025)
Elections - expenses	5,900		5,900 500	4,908	(992)
Board of Assessment Appeals	500		670	133 479	(367)
Board of Finance	670				(191)
Planning and Zoning Commission	7,000		7,000	3,933	(3,067)
Special P&Z Subcommittee expenses	7,000		7,000	440	(7,000)
Zoning Board of Appeals	5,000		5,000	448	(4,552)
Conservation Commission	4,000	7.021	4,000	7,286	3,286
Land use consultant		7,831	7,831	19,720	11,889
Historical document preservation				5,500	5,500
Revaluation - Continuing and				4	/# #===
additional appropriations	12,910		15,763	11,771	(3,992)
Total General Government	616,674	539	617,213	559,494	(57,719)

The accompanying notes are an integral part of these financial statements.

Town of Warren Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance General Fund Budget and Actual (Non - GAAP Budgetary Basis) Year Ended June 30, 2022

		Transfers and			Variance With
	Original	Additional	Final		Final Budget
Expenditures (continued):	Budget	Appropriations	Budget	Actual	Over (Under)
Employee Benefits					
Insurance benefits \$	106,111	\$ \$	106,111 \$	96,945	
Retirement fund contribution and fees	116,850	***	116,850	112,137	(4,713)
Social security/medicare	51,095		51,095	50,177	(918)
Total Employee Benefits	274,056		274,056	259,259	(14,797)
Health services					
Torrington area health district	7,645		7,645	7,645	
Visiting nurses Northwest & NM	5,000		5,000	5,000	
Paramedic intercept	10,137	0.750	10,137	10,137	
Total Health Services	22,782		22,782	22,782	
Agencies					
Lake Waramaug Authority	5,600		5,600	2,698	(2,902)
Inter-local commission	10,881		10,881	10,881	
NW CT Regional Council of Governments	1,116		1,116	1,116	
Library	32,000		32,000	32,000	
Civil Defense - town communication	1,000		1,000	,	(1,000)
Litchfield County Dispatch	15,973		15,973	15,973	
Regional non-profit agencies	4,937		4,937	4,925	(12)
Litchfield County soil conservation	600		600	600	
Elderly bus	1,115		1,115	1,115	
Council of Small Towns	2,017	791	2,017	2,017	
Total Agencies	75,239		75,239	71,325	(3,914)
Town Property	, , , , , , ,		,	,	V- 1 /
Improving town property	15,000		15,000	14,265	(735)
Street lighting	2,000		2,000	1,938	(62)
Total Town Property	17,000		17,000	16,203	(797)
Town Buildings & Waste Removal	17,000		17,000	10,200	(121)
Operations Vaste Kelloval	93,000		93,000	82,342	(10,658)
Waste collection and hauling	101,000		101,000	102,641	1,641
Recycling	17,000		17,000	2,847	(14,153)
Energy improvements	1,500		1,500	2,047	(1,500)
Capital improvements	40,000		40,000	39,585	(415)
	37,000		37,000	33,818	(3,182)
Covanta	2,500		2,500	1,373	(1,127)
Household hazardous waste	the state of the s		292,000	262,606	(29,394)
Total Town Buildings & Waste Removal	292,000		292,000	202,000	(29,394)
Highways and General Operations	272.040		272.040	270 491	6.541
Highway labor	272,940		272,940	279,481	6,541
Highway department operations	120,000		120,000	111,023	(8,977)
Snow removal	90,000	***	90,000	81,950	(8,050)
Town garage	20,000		20,000	12,017	(7,983)
Maintenance town equipment	40,000		40,000	29,617	(10,383)
Gas, fuel, oil	38,750		38,750	39,532	782
Road Fund	140,000		140,000	166,471	26,471
Uniforms	6,800		6,800	7,124	324
Removal of Ash Trees	30,000		30,000	24,908	(5,092)
Total Highways and General operations	758,490		758,490	752,123	(6,367)

Town of Warren Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance General Fund Budget and Actual (Non - GAAP Budgetary Basis) Year Ended June 30, 2022

	Original	Transfers and Additional	Final		Variance Wit Final Budge
Expenditures (continued):	Budget	Appropriations	Budget	Actual	Over (Under
Town Fire Department					
Fire department insurance \$	19,500	\$ \$	19,500 \$,	\$ 2,451
Workmans compensation	8,970		8,970	8,043	(927
Gas and diesel fuel	5,000		5,000	5,000	-=-
Truck maintenance	20,000		20,000	20,000	
Tax abatement	27,000	, , , , , , , , , , , , , , , , , , , ,	27,000	22,184	(4,816
Total Fire Department	80,470		80,470	77,178	(3,292
Town Insurance					
Cyber Security Insurance	7,824	2,314	10,138	14,770	4,632
Town Insurance	56,000		56,000	51,368	(4,632
Total Insurance	63,824	2,314	66,138	66,138	
Miscellaneous					
State dog fees	1,500		1,500	891	(60)
Website/Email services	5,100		5,100	5,655	55:
Newsletter expenses	3,800		3,800	3,409	(39
Miscellaneous	3,000		3,000	2,207	(79
Special allocation for boat		19,880	19,880	19,830	(5
Special Allocation - BOF: Wasley Committee	2,000		2,000		(2,00
Total Miscellaneous	15,400	19,880	35,280	31,992	(3,28
Education		,			
Wamogo Regional School District	3,047,847		3,047,847	3,047,847	
Debt Service	, ,		, ,		
Interest & principal	187,128		187,128	187,128	
Other Financing Uses:	,		,	,	
Operating transfers out					
Fire truck replacement fund	75,000	W W W	75,000	75,000	-
Park and recreation fund	34,000		34,000	34,000	_
Non-recurring capital expenditure fund	25,000		25,000	25,000	
Cemeteries	14,000		14,000	14,000	
Equipment fund	80,000		80,000	80,000	_
Total operating transfers	228,000		228,000	228,000	-
Fotal Expenditures and Other	228,000		226,000	220,000	
Financing Uses	5,678,910	22,733	5,701,643	5,582,075	(119,56
rmancing Uses	3,070,910		3,701,043	3,362,073	(119,50
Excess (deficiency) of revenues over					
Expenditure and other uses	(61,841)	(22,733)	(84,574)	293,764	378,33
Fund Balance at beginning of year	61,841	22,733	84,574	2,989,362	2,904,78
Fund Balance at end of year \$		s s	\$	3,283,126	\$3,283,12

The accompanying notes are an integral part of these financial statements.

Town of Warren
Notes to Required Supplementary Information –
Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2022

Basis:

The Schedule of Revenues, Expenditures and Changes in Fund Balance of the General Fund Budget and Actual (Non-GAAP Budgetary Basis) presents a comparison of the original and the final legally adopted budget with actual data on a budgetary basis.

Continuing Appropriations – The Town budgets committed fund balances as continuing appropriations. Pursuant to the legislative authority, these continuing appropriations do not lapse at year end, but are carried forward until expended or changed by legislative authority.

Reconciliation between Budgetary Basis and Generally Accepted Accounting Principles (GAAP) Basis:

The budget for the General Fund has been prepared substantially on the cash basis, whereas actual revenues and expenditures were determined on the modified accrual basis. The budget comparison was not adjusted to the cash basis because the differences were not significant. Expenditures in excess of appropriations in budget line items are primarily due to the addition of accruals at year end.

For budgeting purposes, volunteer tax credits are reported as expenditures in the fire department line item. GAAP requires the credits to be reported as a reduction of tax revenue.

For budgeting purposes, the Town recognizes building inspection fees up to the budgeted revenue and any excess is offset against the respective expenditure, since the expenditure is based on the percentage of revenue. GAAP requires gross revenue and expenditures to be recognized.

The difference between GAAP and the budgeting basis for the General Fund is as follows:

		Total evenues		Total penditures Transfers	<u>Fu</u>	nd Balance
Actual - NonGAAP Budgetary Basis - June 30, 2022	\$:	5,875,839	\$	5,582,075	\$	3,283,126
Volunteer Tax Credits	(22,184)	(22,184)		
To gross up revenues and expenditures - Building department		89,268	_	89,268	_	
Actual – GAAP – June 30, 2022	\$ <u>5</u>	5,942,923	\$_	5,649,159	\$_	3,283,126

Town of Warren Schedule of Changes in Net Pension Liability and Related Ratios Last Nine Fiscal Years

		2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability:	. ا	9.827 \$	14.454 \$	15.200 \$	11,685 \$	12,113 \$	9,912 \$	\$ 066,11	13,015 \$	20,164
Service cost	•	33,083	47,510	45,901	50,959	50,987	47,784	50,753	46,851	699,18
interest. Difference between expected and actual experience		(18,112)	(290,108)	10,433	(39,868)	(1,728)	62,490	(38,381)	15,381	(89,163)
Changes in assumptions		1,711	60,585	17,565	98,469	X.	(6,260)	(11,250)	51,134	1,803
Renefit navments including refunds of member contributions		(37,996)	(53,337)	(55,624)	(57,309)	(61,672)	(61,672)	(61,672)	(62.718)	(61,392)
Net change in total pension liability		(11,487)	(220,896)	33,475	63,936	(300)	52,254	(48,560)	63,663	(76.919)
Total pension liability - beginning		749,510	970,406	936,931	872,995	873,295	821,041	109,698	805,938	882.857
Total pension liability - ending		738,023	749,510	970,406	936,931	872,995	873,295	821,041	109.698	805,938
Plan fiduciary net position		81.500	62,000	000,09	58,800	55,000	58,000	38,160	40,963	41,375
Not investment income		(80,352)	157,077	6,419	18,530	30,547	31,747	15,137	4,364	57,936
Reports nature including refinds of member contributions		(37,996)	(53,337)	(55,624)	(57,309)	(61,672)	(61,672)	(61,672)	(62,718)	(61,392)
Administrative expense		(4,444)	(4,008)	(3,684)	(3,578)	(3,449)	(3,232)	(3,153)	(3,288)	(3,293)
Net change in right fidingary net position		(41,292)	161,732	7,111	16,443	20,426	24,843	(11,528)	(20,679)	34,626
Dian (iduniany net rocition - heginning		718,806	557,074	549,963	533,520	513,094	488,251	499,779	520.458	485,832
Plan fiduciary net position - ending		677,514	718,806	557,074	549,963	533,520	513,094	488,251	499.779	520,458
Net Pension Liability - Ending	€9	\$ 605,09	30,704 \$	413,332 \$	386,988	339,475 \$	360,201 \$	332,790 \$	369,822 S	285,480
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	<u> </u>	91.80%	95.90%	57.41%	58.70%	61.11%	58.75%	59.47%	57.47%	64.58%
Covered Employee Payroll	∽	101,683 \$	147,628 \$	202,313 \$	198,162 \$	192,459 \$	195,802 \$	163,976 \$	\$ 960.681	230,525
Net Pension Liability as a percentage of covered employee payroll		59.51%	20.80%	204.30%	195.28%	176.39%	183.96%	202.95%	195.57%	123.84%

		2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Actuarially determined contribution	ا	\$ 14,756 \$	81,513 \$	69,903 \$	64,732 \$	56,213 \$	48,869 \$	51,802 \$	42,072 \$	57,873 \$	57,429
Contributions in relation to the actuarially determined contribution		81,500	62,000	000,00	58,800	55,000	58,000	38,160	40,963		33,000
Contribution Deficiency (Excess)	€9	\$ (66,744) \$	19,513 \$	9,903 \$	5,932_\$	1,213 \$	(9,131) \$	13,642 \$	1,109 \$	57,873 \$	24,429
					671 001	8 037 60	9 600 201	' 	3 700 001	720 676 6	210.413
Covered employee payroll	A	₹ 580,101	14/,078 3	\$ 616,202	196,102	42,439	\$ 700,001	6 0/4,001	£ 070,701	e c≥c,0c≥	1,11
Contributions as a percentage of covered employee payroll		80.15%	42.00%	29.66%	29.67%	28.58%	29.62%	23.27%	21.66%	0.00%	15.04%

Notes to Schedule

July 1, 2021 Valuation date:

June 30, 2022

Actuarially determined contribution rates are calculated as the normal cost as of July 1st prior to the beginning of the fiscal year in which contributions are reported. Measurement date:

Methods and assumptions used to determine contribution rates:

	Entry age normal	Level percent of payroll, closed	6 years	Fair market value	3.00%	4.50%	65	Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female)
MENIODS and assumptions used to determine commodition theres.	Actuarial cost method	Amortization method	Remaining amortization period	Asset valuation method	Salary increases	Investment rate of return	Retirement age	Mortality

Changes in benefit terms

Moriality. For the year ending June 30, 2022, the mortality table used was the Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female). This changed from the mortality used for June 30, 2021, where the Pub-2010 General Government with Scale MP-2020 Generational Improvements (Male/Female) was used. For June 30, 2019, the mortality table used was RP-2017 Total for Employees and Health Annuitants with Scale MP-2018 Generational Improvements from 2006 (Male/Female). Previously, mortality improvements were projected beyond the valuation date using the MP-2017 mortality improvement scale. Changes of assumptions

Discount Rate. For the year ended June 30, 2022, the municipal bond rate increased from 2.18% to 4.09%. Beginning June 30, 2021, the discount rate changed to 4.50% from 5.00%. See the details below:	e municipal bond rate n assumption change	increased from d from 6.00% to	o 5.00%. See th	o. Beginning Ju e details below.	ne 50, 2021, the discount rate changed to 4,50% from
	6/30/2022	7/1/2021	7/1/2020	7/1/2019	7/1/2018
Long term rate of return on investments	4.50%	4.50%	2.00%	5.00%	6.00%
Junicipal bond rate	4.09%	2.18%	2.66%	2.79%	2.98%
Discount rate for net pension liability purposes	4.50%	4.50%	5.00%	5.00%	6.00%

Town of Warren Schedule of Investment Returns Last Nine Fiscal Years

Town of Warren Nonmajor Government Funds Combining Balance Sheet June 30, 2022

ASSETS: Cash and cash equivalents Prepaid expenses Due from other funds Total Assets \$	R P.	Park and Recreation Fund \$ 15,050 110,730 125,780 \$		Warren Cemetery Commission 126,015 \$ 1,354 1,354		sion Good sion Fund 115 \$ 14,999 \$ 124 6,300 159 \$ 21,299 \$		Force Majeure S Fund \$ 43,292 \$	Socia	Social Service Special Project Fund 52,485	Total 141,014 15,050 214,161 370,225	
LIABILITIES AND FUND BALANCES:	ES:											
abilities: Accounts payable	€9	11,820 \$	49	1	69	I	60	I	€9	\$	11,820	

Accounts payable
Parks and recreation
Cemetery operations

370,225
6 9
52,485
69 II
43,292
69°
21,299
6/3
127,369
69 ∥
125,780
Total Liabilities and Fund Balances \$

127,369

Total Fund Balances

127,369

98,910 127,369 43,292 358,405

52,485

43,292

15,050

73,784

52,485

21,299

i

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Town of Warren

Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Year Ended June 30, 2022 Special Revenue Funds

				Speci	Special Kevenue Funds	unas			
		Park and Recreation	0	Warren Cemeterv	Good		Force Majeure	Social Service Special Project	
		Fund	Co	Commission	Fund		Fund	Fund	Totals
Revenues:	6		6/9	367 \$	44	69	494	69 	411
Program fees and other receipts	,	158,978	•	3,000	5,6	,	152	17,727	185,457
	l	158,978		3,367	5,644	 	152	17,727	185,868
Expenditures:									,
Cemetery expenditures				15,366	1		i	1	15,366
Programs and Activities		161,426		1	5,500	-	***	7,929	174,855
Total Expenditures	ŀ	161,426		15,366	2,500	1	1	676'/	190,221
Excess (Deficiency) of revenues									
over expenditures		(2,448)		(11,999)	144		152	9,798	(4,353)
Other Financing Sources:				•					000
Operating transfers in		34,000		14,000					48,000
Excess (Deficiency) of Revenues and	pu								
Expenditures		31,552		2,001	144		152	862'6	43,647
Fund Balance - beginning of year		82,408		125,368	21,155	- 1	43,140	42,687	314,758
Fund Balance - end of year	\$	\$ 096,511	<i>∽</i>	127,369 \$	21,299		43,292	\$ 52,485 \$	358,405

Town of Warren Schedule of Property Taxes Levied, Collected and Outstanding (Report of the Tax Collector) Year Ended June 30, 2022

		Ta	Taxes				Adjusted		Collections	\$ 1	Total	Taxes
		Rece	Receivable	Assessor's Law	Assessor's Lawful Corrections	Suspense	Taxes		Interest &	Refunds and	Net	Receivable
		July	July 1, 2021	Additions	Reductions	Transfers	Receivable	Taxes	Liens	Adjustments	Collections	June 30, 2022
Grand List:												
	2020		5,507,503 \$	5 6,610 \$	\$ (6,582) \$	\$ (686)	(989) \$ 5,506,542 \$	5,496,222 \$	26,682 \$	\$ 889	5,523,592 \$	11,008
	2019		33,159	249	(687)	(204)	32,517	30,381	80,303	17	110,701	2,153
	2018		16,696	!	!	(262)	16,434	16,135	6,774	I	22,909	290
	2017		486		44=	-	486	292	187	1	479	194
Totals	₩7	5,5	5,557,844 \$	\$ 6,859 \$	\$ (7,269) \$	(1,455) \$	(1,455) \$ 5,555,979 \$	5,543,030 \$	113,946 \$	705 \$	\$ 5,657,681 \$	13,654

Town of Warren Statement of Debt Limitation Connecticut General Statutes, Section 7-374 (b) Year Ended June 30, 2022

Tax collections (including interest and lien fees) for the year ended June 30, 2022

5,657.681

Reimbursement for revenue loss on:

Tax relief for elderly - (CGS 12-129d)

Total tax collections (including interest and lien fees) for the year ended June 30, 2022

\$ 5,657,681

		General Purposes		Schools		Sewers		Urban Renewal		Pension Deficit
Debt Limitation:										
2 1/4 times Base	\$	12,729,782	\$	-	S	-	\$	-	\$	-
4 1/2 times Base		•		25,459,565		-		•		-
3 3/4 times Base		-		17.0		21,216,304		-		-
3 1/4 times Base		-		-		-		18,387,463		-
3 times Base				-				•		16,973.043
Total Debt Limitation		12,729,782	•	25,459,565		21,216,304		18,387,463	_	16,973,043
Indebtedness:										
General Obligation Bonds - Issued 2020		1,395,000		-		-		-		-
Wamogo Regional School District #6 - Town's	share 17.6	1%								
General Obligation Bonds Issued 2017 -\$1,7	790,000			315,219						
Total Indebtedness	_	1.395,000		315,219		-	,	-		П
Debt Limitation In Excess Of										
Outstanding and Authorized Debt	S	11,334,782	\$	25,144,346	\$	21,216,304	S	18,387,463	\$	16,973,043



INDPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FIANNCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Finance Town of Warren Warren, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town of Warren, Connecticut's basic financial statements, and have issued our report thereon dated December 15, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Warren, Connecticut's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Warren, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Warren, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, vet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

Charlestener & 6, CPAS

As part of obtaining reasonable assurance about whether the Town of Warren, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Warren, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Heaven & Co. Waterbury, Connecticut

December 15, 2022