



**Charles Heaven & Co.**  
Certified Public Accountants

**TOWN OF WARREN  
AUDITED FINANCIAL STATEMENTS  
AND  
SUPPLEMENTAL FINANCIAL DATA  
JUNE 30, 2023**

**Town of Warren**  
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**June 30, 2023**

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Charles Heaven & Co.  
Certified Public Accountants  
Waterbury, Connecticut

## INDEPENDENT AUDITOR'S REPORT

To the Board of Finance  
Town of Warren, Connecticut

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Warren, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Warren, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Warren, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Warren, Connecticut's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Warren, Connecticut's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 10, budgetary comparison information on pages 38 through 42, and supplementary pension information on pages 43 through 45 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Warren, Connecticut's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and supplemental schedules, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 3, 2024, on our consideration of the Town of Warren, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Warren, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Warren, Connecticut's internal control over financial reporting and compliance.

*Charles H. Hemen & Co., CPAs*

Waterbury, CT 06702

January 3, 2024

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

This discussion is intended to provide readers a narrative overview and analysis of the financial activities of the Town of Warren, Connecticut (the "Town") for the fiscal year ended June 30, 2023. The information presented here should be considered in conjunction with the Town's basic financial statements that follow.

**FINANCIAL HIGHLIGHTS**

- On a government-wide basis, the Town's assets and deferred outflows of resources of \$12,722,416 at June 30, 2023 exceeded the sum of its liabilities and deferred inflows of resources of \$1,757,106 resulting in net position of \$10,965,310. Of this amount, \$6,776,806 was invested in capital assets, net of its related debt, while \$21,149 was restricted for road maintenance, and \$77,465 was restricted for social services. The remaining net position of \$4,089,890 was available to meet the Town's ongoing obligations to its citizens and creditors.
- At the close of the fiscal year, the Town's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$4,162,805, a decrease of \$104,452 from last fiscal year. The total fund balance of the General Fund of \$2,686,345 represented 39.60% of fiscal year 2023-2024 budgeted appropriations of \$6,783,669. The unassigned fund balance of \$2,550,944 available for spending at the Town's discretion, represented 37.60% of the 2023-2024 budgeted appropriations.
- The final amended General Fund budget provided for the \$1,091,158 use of fund balance to finance approved appropriations. However, actual revenues were \$312,128 greater than budgetary projections, while expenditures and other financing uses were \$182,249 less than approved appropriations, resulting in an actual decrease of fund balance of \$596,781 and a positive budgetary variance of \$494,377.
- The Town's long-term debt at June 30, 2023 consisted of its general obligation bond of \$1,055,000.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. The statement of net position and the statement of activities, which are the government-wide statements, report information about the Town finances as a whole and about its activities in a way that helps the reader determine whether the Town is better or worse off as a result of the year's activities.

The statement of net position reflects all of the Town's assets and deferred outflows of resources, and all of its liabilities and deferred inflows of resources, the net result of which is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator as to whether the Town's financial position is improving or deteriorating. However, significant changes in net position can also occur from year to year due to changes in accounting standards issued by the Governmental Accounting Standards Board (GASB). To assess the overall financial condition of the Town other nonfinancial factors such as the property tax base and the condition of the Town's infrastructure also need to be considered.

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses, such as uncollected property taxes that will result in cash flows in future fiscal periods are reported in this statement.

The government-wide financial statements distinguish functions of the Town that are principally supported by tax revenues, grants and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include: general government, employee benefits, health services, agencies, education, town building, town fire department, highways/public works/maintenance, other, town property, and interest. The Town does not report any funds that carry on business-type activities.

The basic government-wide financial statements can be found on pages 11 and 12 of this report.

**Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The financial statements of the Town report governmental funds and fiduciary funds.

**Governmental Funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, that is to say the Town's most basic services. However, unlike the government-wide financial statements, governmental fund financial statements focus on cash and other financial resources that can be readily converted to cash flow in and out, and balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a near or short-term view of the Town's finances that may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Town Aid Road Fund, Capital Non-Recurring Fund, and Equipment Replacement Fund, each of which is considered to be a major fund. The remaining five funds are combined into a single aggregated presentation in the financial statements. Individual fund data for each of these nonmajor funds is reported as supplementary information to the financial statements.

The Town adopts an annual appropriated budget for its General Fund. Budgetary comparison schedules have been included as required supplementary information for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13 and 15 of this report.



**Town of Warren**  
**Management's Discussion and Analysis**  
**June 30, 2023**

**Fiduciary Funds** are used to account for resources held for the benefit of parties outside the government. This includes the pension trust fund. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Warren's own programs. The Town's defined benefit pension plan was terminated at June 30, 2023.

The basic fiduciary fund financial statements can be found on pages 17 and 18 of this report.

**Notes to the Financial Statements and Other Information**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They also provide required supplementary information regarding the Town's progress in funding its obligations to provide pension benefits to its employees. In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the Town's net pension liability and General Fund budget information.

The notes to the basic financial statements can be found on pages 19 to 37 of this report. Required supplementary information and supplemental schedules can be found on pages 38 to 45 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve as a useful indicator of a government's financial position. The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$10,965,310 at the close of the fiscal year.

<b>Town of Warren Net Position</b>		
	<u>2023</u>	<u>2022</u>
<b>Assets</b>		
Current assets	\$ 4,890,610	\$ 4,774,765
Noncurrent assets	7,831,806	7,581,778
Total Assets	<u>12,722,416</u>	<u>12,356,543</u>
<b>Deferred Outflows of Resources</b>	<u>-</u>	<u>108,838</u>
<b>Liabilities</b>		
Current liabilities	862,106	658,358
Long-term liabilities	895,000	1,115,509
Total Liabilities	<u>1,757,106</u>	<u>1,773,867</u>
<b>Deferred Inflows of Resources</b>	<u>-</u>	<u>96,502</u>
<b>Net Position</b>		
Net investment in capital assets	6,776,806	6,363,778
Restricted	98,614	198,155
Unrestricted	4,089,890	4,033,079
Total Net Position	<u>\$ 10,965,310</u>	<u>\$ 10,595,012</u>

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

The largest portion of the Town's net position \$6,776,806 (61.80%) reflects its net investment in capital assets (e.g. land, buildings, machinery and equipment, and infrastructure assets such as roads and bridges). The Town uses these assets to provide services to its citizens; consequently, these assets are not available for spending. Of the Town's remaining net position, \$4,089,890 (37.30%) is unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors. The remainder of \$98,614 is restricted for social service programs. The Town's net position increased \$370,298 during the fiscal year.

**Town of Warren  
Changes in Net Position**

	<b>2023</b>		<b>2022</b>	
	<b>\$</b>	<b>% to Total</b>	<b>\$</b>	<b>% to Total</b>
<b>Revenues:</b>				
<b>Program:</b>				
Charges for services	\$ 504,967	7.74%	\$ 571,219	8.89%
Operating grants and contributions	108,422	1.66%	98,093	1.53%
Capital grants and contributions	181,227	2.78%	181,711	2.83%
<b>General:</b>				
Property taxes, interest, & lien fees	5,663,718	86.77%	5,545,617	86.29%
Investment earnings	45,492	0.70%	19,502	0.30%
Grants, contributions and fines not restricted to specific programs	23,625	0.36%	10,573	0.16%
<b>Total revenues</b>	<b>6,527,451</b>	<b>100.00%</b>	<b>6,426,715</b>	<b>100.00%</b>
<b>Expenses:</b>				
General government	799,469	12.98%	806,090	14.80%
Employee benefits	209,925	3.41%	94,211	1.73%
Health services	34,873	0.57%	22,782	0.42%
Agencies	71,224	1.16%	71,476	1.31%
Education	3,456,084	56.13%	3,047,847	55.97%
Town building	277,672	4.51%	223,021	4.10%
Town fire department	53,514	0.87%	54,994	1.01%
Highways, public works, and maintenance	872,001	14.16%	839,042	15.41%
Other	346,141	5.62%	248,012	4.55%
Town property	16,816	0.27%	16,203	0.30%
Interest	19,434	0.32%	22,073	0.41%
<b>Total expenses</b>	<b>6,157,153</b>	<b>100.00%</b>	<b>5,445,751</b>	<b>100.00%</b>
<b>Change in Net Position</b>	<b>370,298</b>		<b>980,964</b>	
<b>Net position, beginning of year</b>	<b>10,595,012</b>		<b>9,614,048</b>	
<b>Net position, end of year</b>	<b>\$ 10,965,310</b>		<b>\$ 10,595,012</b>	

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

The following is an analysis of significant changes in activity from the prior year:

- The decrease in charges for services is related to the net of the following activity: (1) a one time donation from the Warren Volunteer Fire Company to the Equipment Fund for purchase of a fire truck that occurred in FYE 2022, (2) decreased building permit activity, netted with (3) a one time receipt of an open space penalty in FYE 2023.
- The increase in property taxes, interest, & lien fees revenue is related to the increased assessment values.
- The increase in investment earnings is related to higher interest rates on invested cash.
- The increase in employee benefits is due to an increase in pension expense related to actuarial assumptions and related deferrals on the termination of the pension plan.
- The increase in education expenditures is attributable to an increase in education costs, as assessed by Regional School District #6 (determined by a separate approved taxpayer budget).
- The increase in highways, public works, and maintenance expenses is related to capitalized costs vs maintenance expenditures, as compared to the prior year.
- The increase in other costs is mainly due to: (1) an increase in Park and Recreation activity program expenditures, and (2) new FYE 2023 costs related to the defined benefit pension plan migration and termination of the plan.

**FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of *expendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the close of the fiscal year, the Town's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$4,162,805. Of this amount, \$3,720 was nonspendable used for prepayments, \$94,854 was committed to the subsequent year's budgeted deficit, \$21,149 was restricted to the improvement to unimproved/improved roads, \$77,465 was restricted for social services, \$374,115 was committed to capital projects, \$104,221 was committed to parks and recreation, \$129,824 was committed to the cemetery operation, \$722,919 was committed to equipment replacements, \$43,595 was committed for waste disposal, \$3,992 was committed to revaluation, and \$36,007 was assigned for the maintenance of Warren Woods. The \$2,550,944 unassigned fund balance of the General Fund was available for spending at the Town's discretion.

The General Fund is the chief operating fund of the Town. The fund balance of the General Fund decreased \$596,781 during the fiscal year.

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

During the fiscal year, the fund balance of the Town Aid Road Fund decreased by \$103,222; the fund balance of the Capital Non-Recurring Fund increased by \$178,187; the fund balance of the Equipment Replacement Fund increased by \$417,492; and the combined fund balances of all nonmajor funds decreased by \$128 during the fiscal year.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The Original Budget approved the use of \$387,166 from the Town's fund balance. Continuing appropriations for revaluation added \$3,992 to the original approved budget and an increase in appropriations added an additional \$150,000 to the miscellaneous department for the defined benefit pension plan migration and an additional \$550,000 in operating transfers out to other funds. The final budget approved the use of \$1,091,158 from fund balance for the year ended June 30, 2023.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets.** At June 30, 2023, the Town's investment in capital assets, net of depreciation, was \$7,831,806, a increase of \$250,028 from the previous fiscal year. Capital asset additions totaled \$634,309, including capital improvements to infrastructure, library renovation costs, and radio tower/generator costs. Depreciation expense was \$384,281. Capital assets disposed or removed totaled \$140,956 with no net book value, resulting in the aforementioned increase. Details of the Town's net investment in capital assets, is as follows:

	2023	2022
Land	\$ 1,313,371	\$ 1,313,371
Construction in Progress - Library	233,532	219,532
Construction in Progress - Rd	-	22,417
Land Improvements	10,738	11,555
Buildings & Improvements	2,937,788	3,045,888
Machinery, Equipment, & Vehicles	1,001,526	1,114,411
Infrastructure	2,334,851	1,854,604
	<u>\$ 7,831,806</u>	<u>\$ 7,581,778</u>

Additional information on the Town's capital assets can be found in Note 7 on page 30 of this report.

**Debt.** The Town's long-term debt at June 30, 2023 consisted of general obligation bond of \$1,055,000. \$160,000 of the general obligation bond is treated as short-term debt. Detail on the general obligation bond is below:

Fiscal Year Ended June 30,	Principal	Interest
2024	160,000	16,880
2025	158,000	14,320
2026	155,000	11,792
2027	151,000	9,312
2028	147,000	6,896
2029	144,000	4,544
2030	140,000	2,240
Total	<u>\$ 1,055,000</u>	<u>\$ 65,984</u>

**Town of Warren  
Management's Discussion and Analysis  
June 30, 2023**

The Town is also contingently liable for its pro rata share of the Regional School District No. 6's debt. At June 30, 2023, the Town's pro rata share (19.97%) was \$340,489.

Additional information on the Town's debt can be found in Note 8 on page 31 of this report and the Statement of Debt Limitation on page 49.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Economic factors affecting the Town, including those that were considered in preparing the Town's General Fund budget for the 2023-2024 fiscal year, and those that will affect future budgets are as follows:

Budgeted property tax revenue is anticipated to increase by approximately \$925,000 related to increased assessment values determined in the latest revaluation. The Town's Mil rate declined from 14.15 mills to 13.15 mills.

The \$6,783,669 2023-2024 General Fund expenditure budget increased by \$641,068 from the prior fiscal year's original budget of \$6,142,601. Major changes to the budget included increased: (1) insurance benefits, (2) health services, (3) town building operations, including capital improvements, (4) road costs, (5) improving town property costs, and (6) education expenditures. There were no other major changes to the budget.

It is expected that general State financial aid will remain level, at best.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town of Warren's finances for all those with an interest in the government's operations. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the First Selectman, Town of Warren, 50 Cemetery Road, Warren, CT 06754.

**Town of Warren**  
**Statement of Net Position**  
**June 30, 2023**

	<b>Governmental Activities</b>
<b>Assets</b>	
<b>Current Assets</b>	
Cash and cash equivalents	\$ 4,855,688
Property taxes, interest, & liens receivable	31,202
Prepaid expenses	3,720
<b>Total Current Assets</b>	<u>4,890,610</u>
<b>Noncurrent Assets</b>	
Capital assets:	
Assets not being depreciated	1,546,903
Assets being depreciated, net of depreciation of \$8,342,547	6,284,903
<b>Total Noncurrent Assets</b>	<u>7,831,806</u>
<b>Total Assets</b>	<b>12,722,416</b>
<b>Liabilities</b>	
<b>Current Liabilities</b>	
Accounts payable	319,848
Performance bonds held	85,937
Due to State of Connecticut	295,969
Accrued interest	352
General obligation bond, due within one year	160,000
<b>Total Current Liabilities</b>	<u>862,106</u>
<b>Noncurrent Liabilities:</b>	
General obligation bond	895,000
<b>Total Liabilities</b>	<u>1,757,106</u>
<b>Net Position</b>	
Net investment in capital assets	6,776,806
Restricted for:	
Road maintenance	21,149
Social services	77,465
Unrestricted	4,089,890
<b>Total Net Position</b>	<b>\$ <u><u>10,965,310</u></u></b>

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Statement of Activities**  
**Year Ended June 30, 2023**

Functions/Programs	Expenses	Program Revenues			Total Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Governmental Activities:</b>					
General government	\$ 799,469	\$ 467,693	\$ -	\$ -	\$ (331,776)
Employee benefits	209,925	-	-	-	(209,925)
Health services	34,873	-	-	-	(34,873)
Agencies	71,224	-	-	-	(71,224)
Education	3,456,084	-	76,547	-	(3,379,537)
Town building	277,672	12,810	-	-	(264,862)
Town fire department	53,514	-	-	-	(53,514)
Highways, public works and maintenance	872,001	-	27,685	181,227	(663,089)
Other	346,141	24,464	4,190	-	(317,487)
Town property	16,816	-	-	-	(16,816)
Interest	19,434	-	-	-	(19,434)
<b>Total governmental activities</b>	<b>\$ 6,157,153</b>	<b>\$ 504,967</b>	<b>\$ 108,422</b>	<b>\$ 181,227</b>	<b>(5,362,537)</b>
General revenues:					
Property taxes, interest, and lien fees					5,663,718
Investment earnings					45,492
Grants, contributions and fines not restricted to specific programs					23,625
<b>Total general revenues</b>					<b>5,732,835</b>
Change in net position					370,298
Net position - July 1, 2022					10,595,012
Net position - June 30, 2023					<b>\$ 10,965,310</b>

The accompanying notes are an integral part of these financial statements.

Town of Warren  
Balance Sheet  
Governmental Funds  
June 30, 2023

	Major Funds					
	General Fund	Town Aid Road Fund	Capital Project Fund Capital Non-Recurring	Equipment Replacement	Other Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>						
Cash and cash equivalents	\$ 4,211,685	\$ 82,866	\$ 84,262	\$ 330,318	\$ 146,557	\$ 4,855,688
Property taxes, interest, & liens receivable	31,202	---	---	---	---	31,202
Prepaid expenses	548	---	---	---	3,172	3,720
Due from other funds	62,861	---	289,853	392,601	209,692	955,007
<b>Total Assets</b>	<b>\$ 4,306,296</b>	<b>\$ 82,866</b>	<b>\$ 374,115</b>	<b>\$ 722,919</b>	<b>\$ 359,421</b>	<b>\$ 5,845,617</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES:</b>						
<b>Liabilities:</b>						
Accounts payable	\$ 231,981	\$ ---	\$ ---	\$ ---	\$ ---	\$ 231,981
Woods security fee & other payables	85,967	---	---	---	---	85,967
Due to other funds	892,146	61,717	---	---	1,144	955,007
Overpaid Property Taxes	1,900	---	---	---	---	1,900
Due to State of Connecticut	295,969	---	---	---	---	295,969
Performance bonds payable	85,937	---	---	---	---	85,937
Total Liabilities	1,593,900	61,717	---	---	1,144	1,656,761
<b>Deferred Inflows of Resources:</b>						
Unavailable revenue - property tax	26,051	---	---	---	---	26,051
<b>Fund Balances:</b>						
<b>Nonspendable:</b>						
Prepayments	548	---	---	---	3,172	3,720
<b>Restricted for:</b>						
Improvement to unimproved / improved roads	---	21,149	---	---	---	21,149
Social services	---	---	---	---	77,465	77,465
<b>Committed to:</b>						
Subsequent year budgeted deficit	94,854	---	---	---	---	94,854
Capital projects	---	---	374,115	---	---	374,115
Parks and recreation	---	---	---	---	104,221	104,221
Cemetery operation	---	---	---	---	129,824	129,824
Equipment replacements	---	---	---	722,919	---	722,919
Waste disposal	---	---	---	---	43,595	43,595
Revaluation	3,992	---	---	---	---	3,992
<b>Assigned for:</b>						
Warren Woods maintenance	36,007	---	---	---	---	36,007
Unassigned	2,550,944	---	---	---	---	2,550,944
Total Fund Balances	2,686,345	21,149	374,115	722,919	358,277	4,162,805
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 4,306,296</b>	<b>\$ 82,866</b>	<b>\$ 374,115</b>	<b>\$ 722,919</b>	<b>\$ 359,421</b>	<b>\$ 5,845,617</b>

The accompanying notes are an integral part of these financial statements.



**Town of Warren**  
**Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds**  
**June 30, 2023**

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Total net position reported for governmental activities in the Statement of Net Position is different from the governmental fund Balance Sheet due to the following:

<b>Total Fund Balances for Governmental Funds</b>	<b>\$</b>	<b>4,162,805</b>
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Governmental capital assets	\$	16,174,353
Less accumulated depreciation		<u>8,342,547</u>
Net capital assets		7,831,806
Other long-term assets are not available to pay for current period expenditures and, therefore, are not recorded in the funds:		
Property taxes, interest, and liens receivable		26,051
Other Long-term liabilities, including bonds payable are not due and payable in the current period, and therefore, are not reported in the governmental funds.		
Accrued interest payable	\$	(352)
General obligation bond		<u>(1,055,000)</u>
		(1,055,352)
<b>Total Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>10,965,310</u></b>

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The accompanying notes are an integral part of these financial statements.

Town of Warren  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
Year Ended June 30, 2023

	Major Funds					
	General Fund	Town Aid Road Fund	Capital Project Fund		Other Governmental Funds	Total Governmental Funds
			Capital Non-Recurring	Equipment Replacement		
<b>Revenues:</b>						
Property taxes	\$ 5,628,473	\$ ---	\$ ---	\$ ---	\$ ---	\$ 5,628,473
Interest and lien fees on property taxes	17,158	---	---	---	---	17,158
Intergovernmental	127,357	181,227	---	---	---	308,584
Investment income	21,136	3,134	3,187	12,492	5,543	45,492
Licenses, permits and other fees	300,299	---	---	---	---	300,299
Program fees and other receipts	---	---	---	---	213,950	213,950
<b>Total Revenues</b>	<b>6,094,423</b>	<b>184,361</b>	<b>3,187</b>	<b>12,492</b>	<b>219,493</b>	<b>6,513,956</b>
<b>Expenditures:</b>						
<b>Current:</b>						
General government	643,917	---	---	---	---	643,917
Employee benefits	258,098	---	---	---	---	258,098
Health services	34,873	---	---	---	---	34,873
Agencies	69,902	---	---	---	---	69,902
Education	3,456,084	---	---	---	---	3,456,084
Town buildings	297,239	---	---	---	---	297,239
Town fire department	53,514	---	---	---	---	53,514
Highway and general operations	776,531	---	---	---	---	776,531
Town Insurance	68,422	---	---	---	---	68,422
Other	55,320	---	---	---	264,121	319,441
Town property	16,816	---	---	---	---	16,816
Debt service	182,488	---	---	---	---	182,488
Capital outlay	---	437,583	---	---	3,500	441,083
<b>Total Expenditures</b>	<b>5,913,204</b>	<b>437,583</b>	<b>---</b>	<b>---</b>	<b>267,621</b>	<b>6,618,408</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>181,219</b>	<b>(253,222)</b>	<b>3,187</b>	<b>12,492</b>	<b>(48,128)</b>	<b>(104,452)</b>
<b>Other Financing Sources (Uses):</b>						
Operating transfers	(778,000)	150,000	175,000	405,000	48,000	---
<b>Net Change in Fund Balances</b>	<b>(596,781)</b>	<b>(103,222)</b>	<b>178,187</b>	<b>417,492</b>	<b>(128)</b>	<b>(104,452)</b>
<b>Fund Balance - beginning of year</b>	<b>3,283,126</b>	<b>124,371</b>	<b>195,928</b>	<b>305,427</b>	<b>358,405</b>	<b>4,267,257</b>
<b>Fund Balance - end of year</b>	<b>\$ 2,686,345</b>	<b>\$ 21,149</b>	<b>\$ 374,115</b>	<b>\$ 722,919</b>	<b>\$ 358,277</b>	<b>\$ 4,162,805</b>

The accompanying notes are an integral part of these financial statements.

**Town of Warren****Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of  
Governmental Funds to the Statement of Activities****June 30, 2023**

Amounts reported for governmental activities in the Statement of Activities are  
different due to the following:

<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$</b>	<b>(104,452)</b>
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Governmental funds report capital outlays as expenditures. However, in the Statement  
of Activities, the cost of those assets are allocated over their estimated useful lives  
and reported as depreciation expense as follows:

Total capital outlay	\$ 634,309	
Less depreciation expense	<u>(384,281)</u>	250,028

Some revenues in the Statement of Activities that do not provide current financial  
resources are not reported as revenue in the governmental funds.

Change in accrued property taxes, net	\$ 13,495	
Change in deferred outflow of resources related to pensions:		
Difference between projected and actual earnings on plan investments	(102,128)	
Difference between expected and actual experience on plan investments	(1,229)	
Difference of assumption changes or inputs	<u>(5,481)</u>	(95,343)

The issuance of long-term debt (bonds and leases) provide current financial resources  
to the governmental funds, while the repayment of the principal of long-term debt  
consumes the current financial resources of the governmental funds. Neither  
transactions, however, has any effect on net position. Also, governmental funds  
report the effect of issuance costs and premiums when debt is first issued, whereas  
these amounts are deferred and amortized in the Statement of Activities. The net effect  
of these differences in the treatment of long-term debt and related items is as follows:

Bond principal repayments	\$ 163,000	
Change in accrued interest payable	<u>54</u>	163,054

Some expenses reported in the Statement of Activities do not require the use of  
current financial resources and, therefore, are not reported as expenditures in the  
governmental funds.

Change in net pension liability		60,509
Deferred inflow of resources related to pensions:		
Difference between expected and actual experience on pension plan investments		19,075
Difference between projected and actual earnings on plan investments		77,427

<b>Change in Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>370,298</u></b>
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The accompanying notes are an integral part of these financial statements.

**Town of Warren  
Statement of Fiduciary Net Position  
Pension Trust Fund  
June 30, 2023**

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**Assets:**

Cash and cash equivalents	\$	23,101
Investments - at fair value		<u>680,905</u>
<b>Total Assets</b>		<b>704,006</b>

**Liabilities:**

Benefit distribution payable		704,006
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**Net Position:**

Assets held in trust for pension benefits	\$	<u><u>---</u></u>
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The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Statement of Changes in Fiduciary Net Position**  
**Pension Trust Fund**  
**Year Ended June 30, 2023**

<b>Additions:</b>		
Employer contributions	\$	33,000
Investment income:		
Change in fair value of investments		12,004
Interest and dividends		24,983
Less: investment expense		3,187
Net investment income		<u>33,800</u>
<b>Total Additions</b>		66,800
<b>Deductions:</b>		
Pension benefits		<u>744,314</u>
<b>Total Deductions</b>		<u>744,314</u>
<b>Increase in Net Position</b>		(677,514)
<b>Assets Held In Trust For Pension Benefits:</b>		
Net Position - Beginning of year		<u>677,514</u>
Net Position - End of year	\$	<u><u>---</u></u>

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies:**

The accompanying basic financial statements of the Town of Warren, Connecticut (the “Town”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Town’s significant accounting policies are described below.

**A. Reporting Entity:**

The Town of Warren, Connecticut was incorporated in 1786 under the provisions of the Connecticut General Statutes, and has a population of approximately 1,300 living within an area of 27 square miles. The Town is located in Litchfield County. The Town operates under a Town Meeting, Board of Selectmen and Board of Finance form of government. The Town provides the following services: public safety, public works, parks and recreation, health and social services, planning and zoning and education by being part of Regional School District #6, of which the Towns of Warren, Morris and Goshen are members. Town appropriations to the school district are determined by a separate taxpayer approved budget and the percentage of Warren residents attending the District's schools.

The Legislative authority of the Town is vested in the Town Meeting. The First Selectman is the chief executive, chief administrative officer and budget-making authority of the Town. The Board of Finance is responsible for revising the proposed budget and submitting the final budget to the Town Meeting. The Board of Finance is also responsible for establishing the annual tax rate. The Town has the power to incur indebtedness by issuing bonds or notes as provided by the Connecticut General Statutes.

In evaluating the Town as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the Town may be financially accountable and, as such, should be included within the Town’s financial statements. The Town (the primary government) is financially accountable if it appoints a voting majority of the organization’s governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial burden on the Town. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete.

Based on the criteria provided by the Codification the Town of Warren has determined that it has no component units.

Based upon the foregoing criteria, the following organizations are not considered part of the Town and thus are excluded from the accompanying financial statements:

Regional School District #6 which provides educational services and facilities to the residents of Warren, Morris and Goshen. The Town of Warren pays a proportional share of the expense of the district.

Warren Volunteer Fire Company, Inc. and Ambulance Association, Inc – These potential component units have separate elected boards and provide services to residents, generally within the geographic boundary of the Town. They are excluded from the reporting entity because the Town does not have the ability to exercise, influence or control over the daily operations.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” – Summary of Significant Accounting Policies (continued):**

**B. Jointly Governed Organizations:**

Northwest Hills Council of Governments

The Town and twenty other local municipalities each appoint the governing board of the Northwest Hills Council of Government (the “NHCOC”) to provide a regional forum for information exchange and regional planning. The NHCOC is supported by assessments to the twenty-one member Towns based upon population census. The Town of Warren appropriated \$1,080 and expended \$1,078 for the operation of the NHCOC for the year ended June 30, 2023. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

Lake Waramaug Authority

The Lake Waramaug Authority (the “Lake Authority”) was created by the Towns of Washington, Warren and Kent by local ordinance. The Lake Authority enforces all regulations related to water activities. The Town appropriated \$5,600 and expended \$2,579 for the operation of the Lake Authority for the year ended June 30, 2023. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

Lake Waramaug Interlocal Commission

The Lake Waramaug Interlocal Commission (the “Commission”) was created by the Towns of Warren, Washington, and Kent to improve the lake water quality and control water pollution. The Town appropriated and expended \$10,881 for the operation of the Commission for the year ended June 30, 2023. Except for its required and calculated operational cost, the Town does not have any obligation, entitlement, or residual interest.

**C. Government-Wide and Fund Financial Statements:**

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the Town. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements:

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses, as applicable. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are defined as major or non-major in the basic financial statements according to GASB reporting standards, which categorize funds based on relative size and materiality.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**C. Government-Wide and Fund Financial Statements:**

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

The other five governmental funds are combined into a single, aggregated presentation under the caption nonmajor governmental funds. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements.

**D. Measurement Focus and Basis of Accounting and Financial Statement Presentation**

*Government-Wide Statements:* The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

*Fund Financial Statements:* Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

**General Fund:**

The *General Fund* is the Town’s primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

**Special Revenue Fund:**

The *Town Aid Road Fund* accounts for Connecticut Department of Transportation grants to be used for construction, reconstruction, improvement, or maintenance or improved and unimproved road and other transportation related services as set forth in the General Statutes of Connecticut.



**Town of Warren**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**D. Measurement Focus and Basis of Accounting and Financial Statement Presentation (continued):**

**Capital Projects Funds:**

The *Capital Non-Recurring Fund*, as authorized by General Statutes of Connecticut, accounts for the financing of all or part of the planning, construction, reconstruction or acquisition of capital facilities, improvements or equipment. The *Equipment Replacement Fund* accounts for the purchase and replacement of major equipment.

The Town also reports the following five Nonmajor Governmental Funds:

Special Revenue Funds account for specific revenues that are legally restricted to expenditures for particular purpose:

*Park and Recreation Fund* – accounts for fees from recreational leisure programs along with the related expenditures.

*Warren Cemetery Commission Fund* – accounts for sale of plots along with the related expenditures for maintaining and improving the cemetery.

*Good Neighbor Fund* – accounts for donations and assistance to those in need.

*Force Majeure Fund* - accounts for resources from the dissolution of the Bristol Resource and Recovery Operating Committee to be used for future waste disposal.

*Social Service Special Project Fund*- accounts for donations and assistance to those in need for special projects only.

Additionally, the Town reports the following fund types:

**Fiduciary Fund Types**

*Pension Trust Fund* - accounts for the accumulation of resources to be used for retirement benefits. The pension plan was terminated as of June 30, 2023.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity:**

**Deposits and Investments**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be placed with any “qualified public depository” as defined by statute, which has its main place of business in the State of Connecticut.

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax-exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds, does not specify permitted investments. Therefore, investments of such funds are generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

Town investments are reported at fair value.

**Receivables**

In the government-wide financial statements property taxes are shown net of an allowance for uncollectibles. For the year ended June 30, 2023, all taxes are deemed collectible, and therefore, the allowance was zero.

In the fund financial statements, all property taxes receivable at June 30, 2023, which have not been collected within 60 days of June 30, have been recorded as deferred inflows of resources, since they are not considered to be available to finance expenditures of the current year. Taxes collected during the 60 day period have been recorded as revenue.

Property taxes are assessed on October 1 and billed the following July. Real and personal property bills are payable in one installment, July 1. Motor vehicle taxes are payable in one installment on July 1, with the motor vehicle supplemental bills payable on January 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Liens are effective on the assessment date and are continued by filing before the end of the fiscal year following the due date.

**Capital Assets**

Capital assets include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the town as assets with an initial, individual cost of more than \$5,000 and with an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The Town does not have any collections of art and historical treasures to be capitalized.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):**

Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	25
Buildings & improvements	40
Infrastructure	20-50
Machinery, Equipment and Vehicle	5-10

**Deferred Outflows of Resources and Deferred Inflows of Resources**

The Statement of Financial Position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent the consumption of net position that is applicable to a future reporting period. The Town reports deferred outflows of resources related to pension for the difference between projected and actual earnings on plan investments and the difference of assumption changes or inputs. These amounts are deferred and included in pension expense in a systematic and rational manner over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan.

The Statement of Financial Position reports a separate section for deferred inflows of resources. Deferred inflows of resources are an acquisition of net position that is applicable to a future reporting period. Deferred inflows of resources reported in relation to the pension plan are the difference between expected and actual experience on pension plan investments. Since the defined benefit pension plan was terminated as of June 30, 2023 these deferred outflows and inflows are nonexistent as of June 30, 2023.

The Governmental Fund Balance Sheet, the Town reports the deferred inflow of resources for unavailable revenue from property taxes. Property tax income is recognized as revenue in the period that the amounts become available.

**Interfund Activity**

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds.

On fund financial statements, short-term interfund loans are classified as interfund “due from/to other funds”. These amounts are eliminated in the Statement of Net Position.

**Compensated Absences**

Eligible employees are paid for sickness, vacations, and personal days. At June 30, 2023 the liability for compensated absences cannot be reasonably estimated. However, it has been deemed not material to the financial statements. In addition, the Town does not pay for any post retirement healthcare benefits.

**Town of Warren**  
**Notes to Financial Statements**

**Note “1” – Summary of Significant Accounting Policies (continued):**

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):

Accrued Liabilities and Long-Term Debt:

All accrued liabilities and long-term debt are reported in the government-wide financial statements.

Long-term debt is recognized as a liability of a governmental fund when it is due or when the resources have been accumulated for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

Fund Equity and Net Position – Governmental Funds

In the fund financial statements, fund balances of governmental funds are classified in five separate categories. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

- *Nonspendable fund balance* – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.
- *Restricted fund balance* – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- *Committed fund balance* – amounts that can be used only for specific purposes determined by a formal action of Town Meeting. The Town Meeting is the highest level of decision-making authority for the Town. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Town Meeting.
- *Assigned fund balance* – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Town’s policy, the Town’s Board of Selectman and Board of Finance may assign amounts for specific purposes.
- *Unassigned fund balance* – all other spendable amounts.

In the government-wide financial statements, net position is classified into the following categories:

- *Net Investment in Capital Assets* - This category presents all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category. Debt issued for non-capital purposes is excluded.
- *Restricted Net Position* - This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).
- *Unrestricted Net Position* - This category represents the net position of the Town, which are not restricted. A deficit will require future funding.

**Town of Warren**  
**Notes to Financial Statements**

**Note "1" - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity (continued):**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Town Meeting or Board of Selectman/Finance has provided otherwise in its commitment or assignment actions.

The Town does not have a minimum fund balance policy.

**F. Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Note "2" – Stewardship, Compliance, and Accountability**

**Budgetary Compliance – The General Fund:**

The Town's General Fund budgetary procedures are as follows:

In January each department head, officer, head of office, board and/or commission submits detailed estimates of expenditures for the ensuing fiscal year to the Board of Selectman and Board of Finance. The Board of Selectmen reviews all proposed estimates of expenditures as well as estimated revenues to be collected. After discussing and reaching agreement, the Board of Selectmen forwards the proposed budget to the Board of Finance for review. The Board of Finance then prepares a proposed General Town Budget.

The Board of Finance holds a public hearing on the proposed budget prior to presenting it to the Annual Town Meeting in May. Following approval of the proposed budget at the Town meeting, the Board of Finance establishes the tax rate.

The Town Meeting legally appropriates this budget as one balance for revenue and on department basis for expenditures and transfers. The Board of Finance is authorized to approve additional appropriations up to and including \$20,000 per department per year, however, no more than one additional appropriation per department can be made without town meeting approval.

A Town Meeting approved an additional appropriation of \$150,000 from fund balance for the defined benefit pension plan migration and termination costs.

The Board of Finance authorized the transfer of \$7,000 from the General Government Department legal counsel line item to the Employee Benefits Department retirement fund contribution and fees line item. A continuing appropriation of \$3,992 is carried over from the prior year for revaluation costs.

**Town of Warren**  
**Notes to Financial Statements**

**Note "2" – Stewardship, Compliance, and Accountability (continued):**

**Budgetary Compliance - Special Revenue Fund:**

The Town does not budget for its special revenue funds. Considering a cost benefit analysis, it is not practical for the town to report budgetary information for special revenue funds on a combined basis.

**Encumbrances:**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Town.

**Note "3" – Cash, Deposits and Investments:**

**A. Cash and Cash Equivalents**

The following is a summary of cash and cash equivalents at June 30, 2022:

	<u>Governmental Funds</u>	<u>Fiduciary Funds</u>
Deposits:		
Demand Accounts	\$ 67,699	\$ 23,101
IntraFi Network Deposits	<u>3,812,723</u>	<u>---</u>
Total deposits	3,880,422	---
 Petty Cash and cash on hand	 300	 ---
 Cash equivalents:		
State short-term investment fund (STIF)	723,571	---
Overnight repurchase agreements	<u>251,395</u>	<u>---</u>
Total cash equivalents	<u>974,966</u>	<u>---</u>
 Total Cash and Cash Equivalents	 \$ <u>4,855,688</u>	 \$ <u>23,101</u>

**B. Deposits - Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2023, the carrying amount of the town's deposits, was \$3,880,422 and the bank balance was \$3,894,841. Of the Town's bank balance, none was exposed to custodial credit risk.

**Town of Warren**  
**Notes to Financial Statements**

**Note "3" – Cash, Deposits and Investments (continued):**

**C. Cash Equivalents**

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2023, the Town's cash equivalents amounted to \$974,966, comprised of overnight repurchase agreements of \$251,395 and State Short-Term Investment Fund balance of \$723,571.

Amounts held in the overnight repurchase agreement were 100% collateralized with collateral held by the bank's trust department or agent, but not in the Town's name.

The following table provides a summary of the Town's cash equivalents as rated by nationally recognized statistical rating organizations. The State of Connecticut Short-Term Investment Fund (STIF) is a "2a7-Like" pool. The fair value of the portion in the pool is the same as the value of the pool shares.

State of Connecticut Short-Term Investment Fund (STIF)	<u>Standard and Poor's</u> AAAm
--	------------------------------------

**D. Investments**

At June 30, 2023, the Town's investments consisted of the following:

<b>Fiduciary Fund</b>	<u>Average</u> <u>Fair Value</u>	<u>Investment</u> <u>Credit Rating</u>	<u>Maturity</u>
Exchange Traded Funds	\$ 650,905	N/A	N/A
Mutual funds	30,000	N/A	N/A
Total Fiduciary Funds	<u>\$ 680,905</u>		

- Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
- Credit risk - The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.
- The Fiduciary Fund investments are uninsured and unregistered with securities held by the counterparties, but not in the Town's name.

**E. Fair Value Measurements:**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Town did not hold any investments on June 30, 2023 whose fair value was determined using Level 2 or Level 3 inputs.

At June 30, 2023, the Town's investments, as listed below, are measured on a recurring basis using Level 1 inputs. The Town has no financial assets measured using Level 2 or Level 3 inputs.

Exchange traded funds	\$ 650,905
Mutual funds	30,000
Total	<u>\$ 680,905</u>

**Town of Warren**  
**Notes to Financial Statements**

**Note "4" - Receivables:**

Property taxes, interest, and liens receivable at June 30, 2023, including the applicable allowances for uncollectible accounts, are as follows:

Property taxes	\$ 25,543
Accrued interest and lien fees on property taxes	<u>5,659</u>
Gross receivables	31,202
Less: allowance for uncollectibles	<u>---</u>
Net Receivables	<u>\$ 31,202</u>

**Note "5" - Interfund Transfers:**

Interfund transfers for the year ended June 30, 2023, consisted of the following:

	<u>Transfers from Other Funds</u>	<u>Transfers To Other Funds</u>
<u>Major Funds:</u>		
General Fund	\$ ---	\$ 778,000
Town Aid Road Fund	150,000	---
Capital Non-recurring Fund	175,000	---
Equipment Replacement Fund	405,000	---
<u>Other Governmental Funds:</u>		
Park and Recreation Fund	34,000	---
Warren Cemetery Commission Fund	<u>14,000</u>	<u>---</u>
<u>Total</u>	<u>\$ 778,000</u>	<u>\$ 778,000</u>

Transfers are used to (1) move revenues from the fund the statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

**Note "6" - Interfund Balances:**

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. At June 30, 2023 the amounts due to and from other funds were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Equipment Replacement Fund	General Fund	\$ 392,601
Capital Non-Recurring Fund	General Fund	289,853
Park and Recreation Fund	General Fund	104,221
Social Services Fund	General Fund	57,054
General Fund	Town Aid Road	61,717
Force Majeure Fund	General Fund	43,595
Good Neighbor Fund	General Fund	4,822
General Fund	Warren Cemetery Commission	<u>1,144</u>
<u>Total</u>		<u>\$ 955,007</u>



**Town of Warren**  
**Notes to Financial Statements**

**Note "7" - Capital Assets:**

Capital asset activity for the year ended June 30, 2023 was as follows:

<u>Governmental Activities:</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions &amp; Reclasses</u>	<u>Ending Balance</u>
Capital Assets – Not Depreciated:				
Land	\$ 1,313,371	\$ ---	\$ ---	\$ 1,313,371
Construction in Progress – Library	219,532	14,000	---	233,532
Construction in Progress – Birch Drive	22,417	---	22,417	---
Capital Assets – Depreciated:				
Land Improvements	25,430	---	---	25,430
Building & Improvements	4,825,391	9,067	---	4,834,458
Machinery, Equipment, & Vehicles	3,119,960	21,060	---	3,141,020
Infrastructure	<u>6,177,316</u>	<u>590,182</u>	<u>( 140,956)</u>	<u>6,626,542</u>
Total Capital Assets being Depreciated	14,148,097	620,309	( 140,956)	14,627,450
Less: Accumulated Depreciation				
Land Improvements	13,875	817	---	14,692
Building & Improvements	1,779,503	117,167	---	1,896,670
Machinery, Equipment, & Vehicles	2,005,549	133,945	---	2,139,494
Infrastructure	<u>4,322,712</u>	<u>132,352</u>	<u>( 163,373)</u>	<u>4,291,691</u>
Total Accumulated Depreciation	<u>8,121,639</u>	<u>384,281</u>	<u>( 163,373)</u>	<u>8,342,547</u>
Capital Assets being Depreciated – Net	<u>6,026,458</u>	<u>236,028</u>	<u>( 22,417)</u>	<u>6,284,903</u>
Capital Assets - Net	<u>\$ 7,581,778</u>	<u>\$ 250,028</u>	<u>\$ ---</u>	<u>\$ 7,831,806</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

General government services	\$ 87,130
Agencies	1,322
Public safety	41,556
Public works, including depreciation of general infrastructure assets	227,573
Culture and recreation	<u>26,700</u>
Total depreciation expense	<u>\$ 384,281</u>

**Town of Warren**  
**Notes to Financial Statements**

**Note "8" – Long-Term Liabilities:**

The following is a summary of activity and changes in long-term liabilities for the year ended June 30, 2023. The General Fund has historically been used to liquidate the following long-term liabilities.

	<u>Balance</u> <u>July 1, 2022</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2023</u>	<u>Current</u> <u>Portion</u>
Governmental Activities:					
General obligation bond	\$ 1,218,000	\$ ---	\$ 163,000	\$ 1,055,000	\$ 160,000
Net pension liability	60,509	96,837	157,346	---	---
Total	<u>\$ 1,278,509</u>	<u>\$ 96,837</u>	<u>\$ 320,346</u>	<u>\$ 1,055,000</u>	<u>\$ 160,000</u>

Below is the original general obligation bond.

<u>Description</u>	<u>Original</u> <u>Amount</u>	<u>Date of</u> <u>Issue</u>	<u>Date of</u> <u>Maturity</u>	<u>Interest</u> <u>Rate %</u>
General obligation bond	\$ 3,000,000	6/15/2010	6/15/2030	2-4

The Bond was refinanced during the year ended June 30, 2021, as follows:

<u>Description</u>	<u>Original</u> <u>Amount</u>	<u>Date of</u> <u>Issue</u>	<u>Date of</u> <u>Maturity</u>	<u>Interest</u> <u>Rate %</u>
General obligation bond	\$ 1,560,000	11/12/2020	6/15/2030	1.60%

Aggregate debt service requirements subsequent to June 30, 2023 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 160,000	\$ 16,880	\$ 176,880
2025	158,000	14,320	172,320
2026	155,000	11,792	166,792
2027	151,000	9,312	160,312
2028-2030	431,000	13,680	444,680
Total Debt Service requirement	<u>\$ 1,055,000</u>	<u>\$ 65,984</u>	<u>\$ 1,120,984</u>

**Note "9" - Contingent Liabilities:**

The Town is contingently liable on Regional School District No. 6 serial bonds payable through the year ending June 30, 2038. The amount (19.97%) attributable to the Town is \$340,489.

**Town of Warren**  
**Notes to Financial Statements**

**Note "10" – Pension Plan**

**A. Defined Benefit Pension Plan**

**General Information about the Pension Plan**

The Town of Warren is the administrator of a single-employer public employee retirement system (PERS) established and administered by the Town to provide pension benefits for its employees. The PERS is part of the Town's financial reporting entity and is included in the Town's financial reports as a pension trust fund. This plan was terminated as of June 30, 2023 and a liability to the vested participants has been recorded.

The plan is a non-contributory defined benefit pension plan and covers substantially all regular full-time employees and elected officials through contribution to the Pension Trust Fund. In order to be eligible for the plan, the employee must complete one full year of service and attain a minimum age of twenty-one.

Normal retirement date is the first of the month coincident with or next following the participants 65th birthday. The annual benefit is 1.25% of the Final Average Compensation multiplied by years of Credited Service to June 30, 1997 and 1.5% of final average compensation multiplied by years of credited service beginning July 1, 1997. Final average compensation is the average compensation for the five highest compensation years within the ten years of service prior to retirement or termination. The plan contains a provision for early retirement at age sixty and after fifteen years of credited service at a reduced benefit.

The Plan has a provision for early retirement at age 60 and 15 years of credited service. Benefit determined as above multiplied by years of credited service at the time of early retirement, but reduced by 6.6% for each of the first five years prior to normal retirement and 3.3% for each of the next five years which the date of commencement precedes normal retirement.

Participants are entitled to a percentage of accrued pension payable at their normal retirement date based upon the following schedule:

<u>Full Years of Credited Services</u>	<u>Vested Percentage of Accrued Benefit</u>
4 years	50%
7 years or more	100%

**Plan Amendments:**

The Town froze participation and retirement benefits as follows:

- Non-collectively bargained member's retirement benefits shall not be increased after July 1, 2014.
- No additional collectively and non-collectively bargained employees (other than those collectively bargained employees who are members of the Plan on June 30, 2014) are eligible to become members of the plan.

As of July 1, 2014, the Town adopted a defined contribution pension plan under code Section 457(b) for eligible new employees and all current participants of the frozen defined benefit pension plan.

**Town of Warren**  
**Notes to Financial Statements**

**Note "10" – Defined Benefit Pension Plan (continued):**

**A. Defined Benefit Pension Plan (continued)**

Authority

The Board of Finance has established the benefit provisions and contribution to the plan. The Board is also authorized to make changes to the plan provisions through the budgetary process.

Funding Policy:

The Town's funding policy provides for periodic employer contributions at actuarially determined rates that, when expressed as percentages of annual covered payroll, are sufficient to accumulate the assets to pay benefits when due. There are no legal or contractual limitations on the maximum amount of the Town's contribution.

Summary of Significant Accounting Policies and Plan Asset Matters

*Basis of Accounting:* PERS financial statements are prepared using the accrual basis of accounting. Employer's contributions are recognized as revenues in the period in which employee services are performed. Benefit payments and refunds are payable when due and payable in accordance with the terms of the plan.

*Method Used to Value Investments:* All funds are invested in money market accounts, exchange traded funds and mutual funds through trust agreement with the custodian, TD Ameritrade Institutional, and are reported at fair value.

Investments:

*Investment Policy:* The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Pension Committee of the Board of Finance by a majority vote of its members. It is the policy of the Board of Finance to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across the board selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting assets class allocations over short time spans.

The following was the Board's adopted asset allocation policy as of June 30, 2023. Also summarized below are the best estimates of the arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash and Cash Alternatives	7.54%	2.90%
Aggregate Bonds	92.46%	5.10%

**Town of Warren**  
**Notes to Financial Statements**

**Note "10" – Defined Benefit Pension Plan (continued):**

**A. Defined Benefit Pension Plan (continued)**

The following investments represent 5 percent or more of plan net assets:

Vanguard Short Term Treasury ETF	\$ 650,906	92.46%
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*Rate of Return:* For the year ended June 30, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 5.62%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Net Pension Liability of the Town:**

The components of the net pension liability at June 30, 2023 were as follows:

Total pension liability	\$ 704,006
Plan fiduciary net position	<u>704,006</u>
Net pension liability	<u>\$ ---</u>

Plan fiduciary net position as a percentage of the total pension liability 100.00%

**Actuarial Assumptions**

The following assumptions were used to determine the total pension liability, above, using the actuarial valuation as of June 30, 2022:

Inflation	3.00%
Salary increases	3.00%, including inflation
Long term expected rate of return	4.50%, net of expenses, including inflation

Mortality rates were based on Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female); separate tables are used for Employees, Healthy Retirees, and Contingent Survivors.

The actuarial assumptions used in the June 30, 2022 valuation, were based on the results of an actuarial experience study.

The long-term expected rate of return on pension plan investments was determined using a blended rate, an average of past performance. The rate best estimates expected future real rates of return (expected returns, net of pension plan investment expense and inflation) and are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The total weighted average expected rate of return is 4.50%.

**Town of Warren**  
**Notes to Financial Statements**

**Note "10" – Defined Benefit Pension Plan (continued):**

**A. Defined Benefit Pension Plan (continued)**

Discount Rate

The discount rate used to measure the total pension liability was 4.50%. The projection of cash flows used to determine the discount rate assumed that the Town contribution will be made at actuarially determined contribution rates. Therefore, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Based on the aforementioned assumptions, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Net Pension Liability of the Town

		Increase (Decrease)	
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of June 30, 2022	\$ 738,023	\$ 677,514	\$ 60,509
Changes for the Year:			
Interest on total pension liability	32,346	---	32,346
Differences between expected and actual			
Experience	61,304	---	61,304
Changes of assumptions	( 87,359)	---	( 87,359)
Employer contributions	---	33,000	( 33,000)
Net investment income	---	36,987	( 36,987)
Benefit payments	( 40,308)	( 40,308)	---
Administrative expense	---	( 3,187)	3,187
Net changes	( 34,017)	26,492	( 60,509)
Balances as of June 30, 2023	\$ <u>704,006</u>	\$ <u>704,006</u>	\$ <u>---</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town, calculated using the discount rate of 4.50%, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.50%) or 1 percentage point higher (5.50%) than the current rate. The Plan was terminated as of June 30, 2023 therefore the sensitivity is not applicable.

	<u>1% Decrease to 3.50%</u>	<u>Current Discount Rate of 4.50%</u>	<u>1% Increase To 5.50%</u>
Net Pension Liability (Asset)	\$ ---	\$ ---	\$ ---

**Town of Warren**  
**Notes to Financial Statements**

**Note "10" – Defined Benefit Pension Plan (continued):**

**A. Defined Benefit Pension Plan (continued)**

**Pension Expense: Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2023, the Town recognized pension expense of \$72,186. At June 30, 2023, the Town reported \$0 deferred outflows of resources and \$0 deferred inflows of resources related to pension.

**B. Defined Contribution Pension Plan**

The Town offers its employees, who are eligible for benefits, a deferred compensation plan, created in accordance with Internal Revenue Code Section 457.

All employees working a minimum of 1,000 hours during the year, complete one full year of continuous service, and attain the age of twenty-one are eligible for inclusion in the plan.

The Town is required to contribute 3% of the employee's compensation through the year ended June 30, 2023. In addition, the Town is also required to match up to 100% of the dollar amount contributed by the employee up to a maximum of 4% of the employee's compensation (previously 3% prior to July 1, 2022). Contribution requirements of the Town are established and may be amended by the Board of Finance. Town contributions totaled \$18,877 for the year ended June 30, 2023 and \$16,681 for the year ended June 30, 2022. The Town had no liability to the Plan at June 30, 2023 and 2022.

Deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergencies. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the exclusive benefit of the plan participants and their beneficiaries. There are no assets accumulated in a trust. It is the opinion of Town officials that the Town has no liability for losses under the plan, and therefore, the accounts of the deferred compensation plan are not reported in the basic financial statements of the Town.

**Note "11" - Commitments and Litigation:**

The Town is a defendant in two lawsuits arising from workplace conduct issues. The outcome of these lawsuits is not presently determinable. It is the opinion of Management that there are no material or substantial claims against the Town, which will be finally determined so as to result in judgement or judgements against the Town, which would materially affect its financial position.

The Town has received financial assistance from numerous Federal and State agencies in the form of grants and entitlements. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements, and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, liabilities resulting from disallowed claims, if any, will not have a material effect on the Town's financial statements.

**Town of Warren**  
**Notes to Financial Statements**

**Note "12" - Risk Management:**

The Town is exposed to various risks of loss related to torts; theft of, damage to, and distribution of assets; errors and omissions; injuries to employees; and natural disasters. Commercial liability and property insurance coverage is purchased to protect against losses from these risks. The Town does not maintain a self-insurance fund. However, the Town is a member of the Connecticut Interlock Risk Management Agency (CIRMA) workers compensation pool. Premiums are subject to adjustment from retrospective rating, and are recorded as expenditures in the year paid. The Town reports all its risk management activities in the General Fund.

**Note "13" - Operating Deficiencies and Fund Deficits:**

The following individual funds had deficiencies of revenue and other sources over expenditures and other uses for the year ended June 30, 2023, none of which constitutes a violation of statutory provisions. All fund balances were positive as of June 30, 2023.

Major Fund:

General Fund	\$ 596,781
Town Aid Road Fund	\$ 103,222

Non Major Fund:

Park and Recreation Fund	\$ 6,567
Good Neighbor Fund	\$ 888

**Note "14" – Subsequent Events:**

Management has evaluated events and transactions for potential recognition or disclosure through January 3, 2024 the date the financial statements were available to be issued. Significant activity included paying out the liabilities associated with the termination of the Defined Benefit Pension Plan.



**Town of Warren**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2023**

	Original and Final Budget	Actual	Variance With Final Budget Over (Under)
<b>Revenues:</b>			
Property taxes	\$ 5,637,583	\$ 5,645,166	\$ 7,583
Interest and liens fees on property taxes	15,000	17,158	2,158
Telephone access tax	4,400	4,592	192
State of Connecticut - Grants:			
Veterans tax relief	750	1,528	778
Historic document preservation	---	5,500	5,500
State property (PILOT)	1	2,426	2,425
Mashantucket Pequot	1	4,369	4,368
Education grants	---	71,047	71,047
Judicial fines	---	300	300
Storm damage grant	---	27,685	27,685
Municipal revenue sharing	---	11,583	11,583
Other grants	5,500	2,919	(2,581)
Contributions in lieu of taxes	500	500	---
Investment income	12,000	21,136	9,136
Other fees and receipts:			
Building permits	40,000	83,553	43,553
Building permits - Excess revenue over budget offsets expenditures	---	(43,553)	(43,553)
Planning and Zoning, Conservation Comm, Zoning Board of Appeals	4,000	8,337	4,337
Conveyance tax	15,000	47,180	32,180
Dog fees	1,000	930	(70)
Recording fees	7,500	10,149	2,649
Rent of town buildings	3,600	12,210	8,610
Library rent	600	600	---
Penalties open space	---	118,000	118,000
Photocopies and other miscellaneous fees	8,000	14,248	6,248
<b>Amounts available for appropriation</b>	<b>\$ 5,755,435</b>	<b>\$ 6,067,563</b>	<b>\$ 312,128</b>

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2023**

	Original Budget	Transfers and Additional Appropriations	Final Budget	Actual	Variance With Final Budget Over (Under)
<b>Expenditures:</b>					
<b>General Government</b>					
First Selectman - salary	\$ 59,341	\$ ---	\$ 59,341	\$ 59,340	\$ (1)
First Selectman - Administrative Assistant	45,788	---	45,788	45,791	3
First Selectman - Clerical	17,160	---	17,160	13,797	(3,363)
Board of Selectman - expenses	6,500	---	6,500	6,761	261
Second Selectman	4,110	---	4,110	4,110	---
Third Selectman	4,110	---	4,110	4,110	---
Treasurer - salary	9,207	---	9,207	9,207	---
Treasurer - expenses	2,100	---	2,100	2,232	132
Town Clerk - salary	38,188	---	38,188	38,188	---
Town Clerk - expenses	16,626	---	16,626	17,818	1,192
Assistant Town Clerk	11,684	---	11,684	8,556	(3,128)
Computer Management	12,000	---	12,000	7,685	(4,315)
Tax Collector - salary	24,648	---	24,648	18,842	(5,806)
Tax Collector - expenses	11,300	---	11,300	11,737	437
Assessor - salary	30,805	---	30,805	30,805	---
Assistant Assessor in training - salary	11,440	---	11,440	13,822	2,382
Assessor - expenses	15,625	---	15,625	15,513	(112)
Park and Recreation Director - salary	43,812	---	43,812	43,810	(2)
Social Services Director - salary	37,597	---	37,597	37,304	(293)
Social Services - expenses	3,500	---	3,500	958	(2,542)
Clerical: Land Use Department	17,160	---	17,160	3,795	(13,365)
Custodian - cleaning	16,583	---	16,583	10,912	(5,671)
Fire Marshall	4,500	---	4,500	4,904	404
Building Inspector	35,000	---	35,000	73,136	38,136
Building Department - Excess revenue over budget	---	---	---	(43,553)	(43,553)
Dog Warden - salary	7,341	---	7,341	7,341	---
Dog Warden - expenses	850	---	850	600	(250)
Animal Shelter	1,400	---	1,400	1,350	(50)
Police	500	---	500	---	(500)
Office Equipment	6,000	---	6,000	3,693	(2,307)
Town Engineer	2,500	---	2,500	---	(2,500)
Legal Counsel	10,000	(7,000)	3,000	9,000	6,000
Auditor	22,000	---	22,000	22,000	---
GASB # 34 Compliance/Leases/Other	1,500	---	1,500	3,000	1,500
Probate Court	2,922	---	2,922	2,922	---
Elections - salary	14,000	---	14,000	11,525	(2,475)
Elections - expenses	13,000	---	13,000	9,300	(3,700)
Board of Assessment Appeals	655	---	655	645	(10)
Board of Finance	670	---	670	609	(61)
Land Use Consultant/Enforcement Officer	50,000	---	50,000	44,575	(5,425)
Planning and Zoning Commission	9,000	---	9,000	5,774	(3,226)
Special P&Z Subcommittee expenses	---	---	---	---	---
Zoning Board of Appeals	5,000	---	5,000	708	(4,292)
Conservation Commission	6,000	---	6,000	10,402	4,402
Historical Document Preservation	---	---	---	5,500	5,500
Revaluation - Continuing and additional appropriations	21,840	3,992	25,832	21,840	(3,992)
Total General Government	653,962	(3,008)	650,954	600,364	(50,590)

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2023**

<b>Expenditures (continued):</b>	<b>Original Budget</b>	<b>Transfers and Additional Appropriations</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Over (Under)</b>
<b>Employee Benefits</b>					
Insurance benefits	\$ 128,533	\$ ---	\$ 128,533	\$ 125,474	\$ (3,059)
Retirement fund contribution and fees	70,375	7,000	77,375	83,489	6,114
Social Security/Medicare	52,375	---	52,375	49,135	(3,240)
Total Employee Benefits	251,283	7,000	258,283	258,098	(185)
<b>Health Services</b>					
Torrington Area Health District	7,387	---	7,387	7,387	---
Visiting Nurses Northwest & NM	5,000	---	5,000	5,000	---
Paramedic Intercept	22,487	---	22,487	22,486	(1)
Total Health Services	34,874	---	34,874	34,873	(1)
<b>Agencies</b>					
Lake Waramaug Authority	5,600	---	5,600	2,579	(3,021)
Inter-Local Commission	10,881	---	10,881	10,881	---
NW CT Regional Council of Governments	1,080	---	1,080	1,078	(2)
Library	32,000	---	32,000	32,000	---
Civil Defense - Town Communication	1,000	---	1,000	895	(105)
Litchfield County Dispatch	15,772	---	15,772	15,772	---
Regional Non-Profit Agencies & Charities	3,400	---	3,400	2,821	(579)
Litchfield County Soil Conservation	600	---	600	600	---
Elderly Bus	1,259	---	1,259	1,259	---
COST/CCM	2,017	---	2,017	2,017	---
Total Agencies	73,609	---	73,609	69,902	(3,707)
<b>Town Property</b>					
Improving Town Property	15,000	---	15,000	14,759	(241)
Street Lighting	2,200	---	2,200	2,057	(143)
Total Town Property	17,200	---	17,200	16,816	(384)
<b>Town Buildings &amp; Waste Removal</b>					
Operations	93,000	---	93,000	101,214	8,214
Waste Collection & Hauling	107,580	---	107,580	106,608	(972)
Recycling	5,000	---	5,000	12,508	7,508
Energy Improvements	1,500	---	1,500	---	(1,500)
Capital Improvements	50,000	---	50,000	42,203	(7,797)
Covanta	38,850	---	38,850	32,829	(6,021)
Household Hazardous Waste	2,500	---	2,500	1,877	(623)
Total Town Buildings & Waste Removal	298,430	---	298,430	297,239	(1,191)
<b>Highways and General Operations</b>					
Highway Labor	286,971	---	286,971	275,496	(11,475)
Highway Department Operations	120,000	---	120,000	132,742	12,742
Snow Removal	90,000	---	90,000	84,445	(5,555)
Town Garage	20,000	---	20,000	22,144	2,144
Maintenance Town Equipment	40,000	---	40,000	44,034	4,034
Gas, Fuel, Oil	50,100	---	50,100	37,396	(12,704)
Road Fund	140,000	---	140,000	140,000	---
Uniforms	6,900	---	6,900	7,939	1,039
Removal of Ash Trees	30,000	---	30,000	32,335	2,335
Total Highways and General operations	783,971	---	783,971	776,531	(7,440)

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2023**

<b>Expenditures (continued):</b>	<b>Original Budget</b>	<b>Transfers and Additional Appropriations</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Over (Under)</b>
<b>Fire Company</b>					
Insurance	\$ 23,300	\$ ---	\$ 23,300	\$ 20,095	\$ (3,205)
Workmans Compensation	8,100	---	8,100	8,419	319
Gas and Diesel Fuel	5,000	---	5,000	5,000	---
Truck Maintenance	20,000	---	20,000	20,000	---
Tax Abatement	17,000	---	17,000	16,693	(307)
Total Fire Company	73,400	---	73,400	70,207	(3,193)
<b>Town Insurance</b>					
Cyber Security Insurance	15,000	---	15,000	15,497	497
Town Insurance	57,680	---	57,680	52,925	(4,755)
Total Insurance	72,680	---	72,680	68,422	(4,258)
<b>Miscellaneous</b>					
State Dog Fees	1,500	---	1,500	1,013	(487)
Website/Email Services	8,120	---	8,120	4,877	(3,243)
Newsletter Expenses	4,000	---	4,000	3,482	(518)
Miscellaneous	3,000	---	3,000	3,167	167
Defined Benefit Pension Plan Migration	---	150,000	150,000	42,781	(107,219)
Total Miscellaneous	16,620	150,000	166,620	55,320	(111,300)
<b>Education</b>					
Wamogo Regional School District #6	3,456,084	---	3,456,084	3,456,084	---
<b>Debt Service</b>					
Interest & principal	182,488	---	182,488	182,488	---
<b>Other Financing Uses</b>					
Operating transfers out					
Firetruck replacement capital account	75,000	125,000	200,000	200,000	---
Park and Recreation Operations	34,000	---	34,000	34,000	---
Non-Recurring Capital Expenditure	25,000	150,000	175,000	175,000	---
Cemeteries	14,000	---	14,000	14,000	---
Equipment Fund	80,000	125,000	205,000	205,000	---
Town Aid Road Fund	---	150,000	150,000	150,000	---
Total Operating Transfers	228,000	550,000	778,000	778,000	---
<b>Total Expenditures and Other Financing Uses</b>	<b>6,142,601</b>	<b>703,992</b>	<b>6,846,593</b>	<b>6,664,344</b>	<b>(182,249)</b>
Excess (deficiency) of revenues over Expenditure and other uses	(387,166)	(703,992)	(1,091,158)	(596,781)	494,377
Fund Balance at beginning of year	387,166	703,992	1,091,158	3,283,126	2,191,968
Fund Balance at end of year	\$ ---	\$ ---	\$ ---	\$ 2,686,345	\$ 2,686,345

The accompanying notes are an integral part of these financial statements.

**Town of Warren**  
**Notes to Required Supplementary Information –**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non-GAAP Budgetary Basis)**  
**Year Ended June 30, 2023**

**Basis:**

The Schedule of Revenues, Expenditures and Changes in Fund Balance of the General Fund Budget and Actual (Non-GAAP Budgetary Basis) presents a comparison of the original and the final legally adopted budget with actual data on a budgetary basis.

Continuing Appropriations – The Town budgets committed fund balances as continuing appropriations. Pursuant to the legislative authority, these continuing appropriations do not lapse at year end, but are carried forward until expended or changed by legislative authority.

**Reconciliation between Budgetary Basis and Generally Accepted Accounting Principles (GAAP) Basis:**

The budget for the General Fund has been prepared substantially on the cash basis, whereas actual revenues and expenditures were determined on the modified accrual basis. The budget comparison was not adjusted to the cash basis because the differences were not significant. Expenditures in excess of appropriations in budget line items are primarily due to the addition of accruals at year end.

For budgeting purposes, volunteer tax credits are reported as expenditures in the fire department line item. GAAP requires the credits to be reported as a reduction of tax revenue.

For budgeting purposes, the Town recognizes building inspection fees up to the budgeted revenue and any excess is offset against the respective expenditure, since the expenditure is based on the percentage of revenue. GAAP requires gross revenue and expenditures to be recognized.

The difference between GAAP and the budgeting basis for the General Fund is as follows:

	<u>Total Revenues</u>	<u>Total Expenditures &amp; Transfers</u>	<u>Fund Balance</u>
Actual – NonGAAP Budgetary Basis – June 30, 2023	\$ 6,067,563	\$ 6,664,344	\$ 2,686,345
Volunteer Tax Credits	( 16,693)	( 16,693)	---
To gross up revenues and expenditures - Building department	<u>43,553</u>	<u>43,553</u>	<u>---</u>
Actual – GAAP – June 30, 2023	\$ <u>6,094,423</u>	\$ <u>6,691,204</u>	\$ <u>2,686,345</u>

**Town of Warren**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Last Ten Fiscal Years**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability:										
Service cost	\$ -	\$ 9,827	\$ 14,454	\$ 15,200	\$ 11,685	\$ 12,113	\$ 9,912	\$ 11,990	\$ 13,015	\$ 20,164
Interest	32,346	33,083	47,510	45,901	50,959	50,987	47,784	50,753	46,851	51,669
Difference between expected and actual experience	61,304	(18,112)	(290,108)	10,433	(39,868)	(1,728)	62,490	(38,381)	15,381	(89,163)
Difference between projected and actual earnings on Plan investments	-									
Changes in assumptions	(87,359)	1,711	60,585	17,565	98,469	-	(6,260)	(11,250)	51,134	1,803
Benefit payments, including refunds of member contributions	(40,308)	(37,996)	(53,337)	(55,624)	(57,309)	(61,672)	(61,672)	(61,672)	(62,718)	(61,392)
Net change in total pension liability	(34,017)	(11,487)	(220,896)	33,475	63,936	(300)	52,254	(48,560)	63,663	(76,919)
Total pension liability - beginning	738,023	749,510	970,406	936,931	872,995	873,295	821,041	869,601	805,938	882,857
Total pension liability - ending	704,006	738,023	749,510	970,406	936,931	872,995	873,295	821,041	869,601	805,938
Plan fiduciary net position										
Contributions - employer	33,000	81,500	62,000	60,000	58,800	55,000	58,000	38,160	40,963	41,375
Net investment income	36,987	(80,352)	157,077	6,419	18,530	30,547	31,747	15,137	4,364	57,936
Benefit payments, including refunds of member contributions	(40,308)	(37,996)	(53,337)	(55,624)	(57,309)	(61,672)	(61,672)	(61,672)	(62,718)	(61,392)
Administrative expense	(3,187)	(4,444)	(4,008)	(3,684)	(3,578)	(3,449)	(3,232)	(3,153)	(3,288)	(3,293)
Net change in plan fiduciary net position	26,492	(41,292)	161,732	7,111	16,443	20,426	24,843	(11,528)	(20,679)	34,626
Plan fiduciary net position - beginning	677,514	718,806	557,074	549,963	533,520	513,094	488,251	499,779	520,458	485,832
Plan fiduciary net position - ending	704,006	677,514	718,806	557,074	549,963	533,520	513,094	488,251	499,779	520,458
Net Pension Liability - Ending	\$ -	\$ 60,509	\$ 30,704	\$ 413,332	\$ 386,968	\$ 339,475	\$ 360,201	\$ 332,790	\$ 369,822	\$ 285,480
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	100.00%	91.80%	95.90%	57.41%	58.70%	61.11%	58.75%	59.47%	57.47%	64.58%
Covered Employee Payroll	\$ 54,998	\$ 101,683	\$ 147,628	\$ 202,313	\$ 198,162	\$ 192,459	\$ 195,802	\$ 163,976	\$ 189,096	\$ 230,525
Net Pension Liability as a percentage of covered employee payroll	0.00%	59.51%	20.80%	204.30%	195.28%	176.39%	183.96%	202.95%	195.57%	123.84%

**Notes to Schedule**  
The plan was terminated as of June 30, 2023

**Town of Warren**  
**Schedule of Employer Contributions**  
**Last Ten Fiscal Years**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 13,784	\$ 14,756	\$ 81,513	\$ 69,903	\$ 64,732	\$ 56,213	\$ 48,869	\$ 51,802	\$ 42,072	\$ 57,873
Contributions in relation to the actuarially determined contribution	33,000	81,500	62,000	60,000	58,800	55,000	58,000	38,160	40,963	-
Contribution Deficiency (Excess)	\$ (19,216)	\$ (66,744)	\$ 19,513	\$ 9,903	\$ 5,932	\$ 1,213	\$ (9,131)	\$ 13,642	\$ 1,109	\$ 57,873
Covered employee payroll	\$ 54,998	\$ 101,683	\$ 147,628	\$ 202,313	\$ 198,162	\$ 192,459	\$ 195,802	\$ 163,976	\$ 189,096	\$ 230,525
Contributions as a percentage of covered employee payroll	60.00%	80.15%	42.00%	29.66%	29.67%	28.58%	29.62%	23.27%	21.66%	0.00%

**Notes to Schedule**

Valuation date: July 1, 2021

Measurement date: June 30, 2023

Actuarially determined contribution rates are calculated as the normal cost as of July 1st prior to the beginning of the fiscal year in which contributions are reported.

The plan was terminated as of June 30, 2023

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll, closed
Remaining amortization period	0 years
Asset valuation method	Fair market value
Salary increases	3.00%
Investment rate of return	4.50%
Retirement age	65
Mortality	Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female)

**Changes in benefit terms**

None

**Changes of assumptions**

**Mortality** - For the year ending June 30, 2022, the mortality table used was the Pub-2010 General Government with Scale MP-2021 Generational Improvements (Male/Female). This changed from the mortality used for June 30, 2021, where the Pub-2010 General Government with Scale MP-2020 Generational Improvements (Male/Female) was used. For June 30, 2019, the mortality table used was RP-2017 Total for Employees and Health Annuitants with Scale MP-2018 Generational Improvements from 2006 (Male/Female). Previously, mortality improvements were projected beyond the valuation date using the MP-2017 mortality improvement scale.

**Discount Rate** - For the year ended June 30, 2023, the municipal bond rate increased from 4.09% to 4.13%. For the year ended June 30, 2022, the municipal bond rate increased from 2.18% to 4.09%. Beginning June 30, 2021, the discount rate changed to 4.50% from 5.00%. For June 30, 2019, the long term rate of return assumption changed from 6.00% to 5.00%. See the details below.

	6/30/2023	6/30/2022	7/1/2021	7/1/2020	7/1/2019	7/1/2018
Long term rate of return on investments	4.50%	4.50%	4.50%	5.00%	5.00%	6.00%
Municipal bond rate	4.13%	4.09%	2.18%	2.66%	2.79%	2.98%
Discount rate for net pension liability purposes	4.50%	4.50%	4.50%	5.00%	5.00%	6.00%

**Town of Warren**  
**Schedule of Investment Returns**  
**Last Ten Fiscal Years**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	5.62%	-11.38%	29.74%	1.23%	3.71%	6.39%	6.97%	3.25%	0.90%	11.25%

**Notes to Schedule**

The plan was terminated as of June 30, 2023



Town of Warren  
Nonmajor Government Funds  
Combining Balance Sheet  
June 30, 2023

	Special Revenue Funds					Total
	Park and Recreation Fund	Warren Cemetery Commission	Good Neighbor Fund	Force Majeure Fund	Social Service Special Project Fund	
Cash and cash equivalents	\$ ---	\$ 130,968	\$ 15,589	---	---	\$ 146,557
Prepaid expenses	3,172	---	---	---	---	3,172
Due from other funds	104,221	---	4,822	43,595	57,054	209,692
<b>Total Assets</b>	<b>\$ 107,393</b>	<b>\$ 130,968</b>	<b>\$ 20,411</b>	<b>\$ 43,595</b>	<b>\$ 57,054</b>	<b>\$ 359,421</b>

LIABILITIES AND FUND BALANCES:

Liabilities:	\$ ---	\$ 1,144	\$ ---	\$ ---	\$ ---	\$ 1,144
Due to other funds						
Fund Balances:						
Nonspendable:						
Prepayments	3,172	---	---	---	---	3,172
Restricted for:						
Social services	---	---	20,411	---	57,054	77,465
Committed to:						
Parks and recreation	104,221	---	---	---	---	104,221
Cemetery operations	---	129,824	---	---	---	129,824
Waste disposal	---	---	---	43,595	---	43,595
Total Fund Balances	107,393	129,824	20,411	43,595	57,054	358,277
<b>Total Liabilities and Fund Balances</b>	<b>\$ 107,393</b>	<b>\$ 130,968</b>	<b>\$ 20,411</b>	<b>\$ 43,595</b>	<b>\$ 57,054</b>	<b>\$ 359,421</b>

**Town of Warren**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Year Ended June 30, 2023**

	Special Revenue Funds					Totals
	Park and Recreation Fund	Warren Cemetery Commission	Good Neighbor Fund	Force Majeure Fund	Social Service Special Project Fund	
Revenues:						
Investment income	\$ ---	\$ 4,953	\$ 590	\$ ---	\$ ---	\$ 5,543
Program fees and other receipts	189,486	500	5,500	303	18,161	213,950
Total Revenues	189,486	5,453	6,090	303	18,161	219,493
Expenditures:						
Cemetery expenditures	---	16,998	---	---	---	16,998
Programs and activities	226,553	---	6,978	---	13,592	247,123
Capital outlay	3,500	---	---	---	---	3,500
Total Expenditures	230,053	16,998	6,978	---	13,592	267,621
Excess (Deficiency) of revenues over expenditures	(40,567)	(11,545)	(888)	303	4,569	(48,128)
Other Financing Sources:						
Operating transfers in	34,000	14,000	---	---	---	48,000
Excess (Deficiency) of Revenues and Other Sources over Expenditures	(6,567)	2,455	(888)	303	4,569	(128)
Fund Balance - beginning of year	113,960	127,369	21,299	43,292	52,485	358,405
Fund Balance - end of year	\$ 107,393	\$ 129,824	\$ 20,411	\$ 43,595	\$ 57,054	\$ 358,277

**Town of Warren**  
**Schedule of Property Taxes Levied, Collected and Outstanding (Report of the Tax Collector)**  
**Year Ended June 30, 2023**

		Taxes Receivable July 1, 2022	Assessor's Lawful Corrections		Suspense Transfers	Adjusted Taxes Receivable	C o l l e c t i o n s			Total Net Collections	Taxes Receivable June 30, 2023
			Additions	Reductions			Taxes	Interest & Liens	Refunds and Adjustments		
Grand List :											
October 1,	2021	\$ 5,642,552	\$ 5,956	\$ (8,806)	\$ (178)	\$ 5,639,524	\$ 5,622,524	\$ 15,349	\$ (909)	\$ 5,636,964	\$ 17,909
	2020	11,008	1,467	(438)	(437)	11,600	4,758	923	95	5,776	6,747
	2019	2,153	---	---	(232)	1,921	1,039	179	(5)	1,213	887
	2018	299	---	---	(217)	82	82	58	---	140	---
	2017	194	---	---	(169)	25	25	22	---	47	---
Suspense collections		---	---	---	231	231	231	232	---	463	---
Totals		\$ 5,656,206	\$ 7,423	\$ (9,244)	\$ (1,002)	\$ 5,653,383	\$ 5,628,659	\$ 16,763	\$ (819)	\$ 5,644,603	\$ 25,543

Town of Warren  
Statement of Debt Limitation  
Connecticut General Statutes, Section 7-374 (b)  
Year Ended June 30, 2023

Total Tax Collections (including interest and lien fees) for the year ended June 30, 2023 \$ 5,644,603

	General					Urban	Pension
	Purposes	Schools	Sewers	Renewal	Deficit		
<b>Debt Limitation:</b>							
2 1/4 times Base	\$ 12,700,357	\$ -	\$ -	\$ -	\$ -		
4 1/2 times Base	-	25,400,714	-	-	-		
3 3/4 times Base	-	-	21,167,261	-	-		
3 1/4 times Base	-	-	-	18,344,960	-		
3 times Base	-	-	-	-	16,933,809		
<b>Total Debt Limitation</b>	<b>12,700,357</b>	<b>25,400,714</b>	<b>21,167,261</b>	<b>18,344,960</b>	<b>16,933,809</b>		
<b>Indebtedness:</b>							
General Obligation Bonds - Issued 2020	1,055,000	-	-	-	-		
Wamogo Regional School District #6 - Town's share 19.97%							
General Obligation Bonds Issued 2017 -\$1,705,000		340,489					
<b>Total Indebtedness</b>	<b>1,055,000</b>	<b>340,489</b>	<b>-</b>	<b>-</b>	<b>-</b>		
<b>Debt Limitation In Excess Of</b>							
<b>Outstanding and Authorized Debt</b>	<b>\$ 11,645,357</b>	<b>\$ 25,060,225</b>	<b>\$ 21,167,261</b>	<b>\$ 18,344,960</b>	<b>\$ 16,933,809</b>		



Charles Heaven & Co.  
Certified Public Accountants  
Waterbury, Connecticut

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Finance  
Town of Warren  
Warren, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Warren, Connecticut's basic financial statements, and have issued our report thereon dated January 3, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Warren, Connecticut's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Warren, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Warren, Connecticut's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

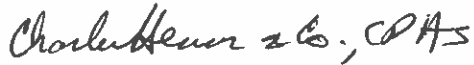
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Warren, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Warren, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Charles Heaven & Co.  
Waterbury, Connecticut

January 3, 2024

## STATE SINGLE AUDIT REPORT



Charles Heaven & Co.  
Certified Public Accountants  
Waterbury, Connecticut

REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM; REPORT ON INTERNAL  
CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF  
STATE FINANCIAL ASSISTANCE REQUIRED BY THE STATE SINGLE AUDIT ACT

INDEPENDENT AUDITOR'S REPORT

Board of Finance  
Town of Warren  
Warren, Connecticut

**Report on Compliance for Each Major State Program**

***Opinion on Each Major State Program***

We have audited the Town of Warren, Connecticut's compliance with the types of compliance requirements identified as subject to audit in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the Town of Warren Connecticut's major state programs for the year ended June 30, 2023. The Town of Warren, Connecticut's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town of Warren, Connecticut, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major State Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Our responsibilities under those standards and the State Single Audit Act are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town of Warren, Connecticut and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state program. Our audit does not provide a legal determination of the Town of Warren, Connecticut's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Town of Warren, Connecticut's state programs.



### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town of Warren, Connecticut's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Town of Warren, Connecticut's compliance with the requirements of each major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit Act, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Town of Warren, Connecticut's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Town of Warren, Connecticut's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of Town of Warren, Connecticut's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Warren, Connecticut as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Warren, Connecticut's basic financial statements. We have issued our report thereon dated January 3, 2024 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Charles Heaven & Co., CPAs*

CHARLES HEAVEN & CO.  
Waterbury, Connecticut

January 3, 2024

**Town of Warren**  
**Schedule of Expenditures of State Financial Assistance**  
**For the Fiscal Year Ended June 30, 2023**

State Grantor / Pass-Through Grantor / Program Title	State Grant	Expenditures
	Program Core-CT Number	
<b>Office of Policy and Management</b>		
Property Tax Relief on Property of Totally Disabled Persons	11000-OPM20600-17011	64
Property Tax Relief for Veterans	11000-OPM20600-17024	1,528
Tiered Payment in Lieu of Taxes (PILOT)	11000-OPM20600-17111	2,426
Tiered Payment in Lieu of Taxes (PILOT)	12060-OPM20600-35458	11,295
Tiered Payment in Lieu of Taxes (PILOT)	12060-OPM20600-35691	656
Municipal Grants-In-Aid	12052-OPM20600-43587	288
<b>Department of Transportation</b>		
Town Aid Road Grants Transportation Fund	2052-DOT57131-43455-34005	218,792
Town Aid Road Grants Transportation Fund	3033-DOT57131-43459-34005	218,792
<b>Connecticut State Library</b>		
Historic Document Preservation Grants	12060-CSL66094-35150	5,500
<b>Judicial Branch</b>		
Non-Budgeted Operating Appropriation	34001-JUD95162-40001	300
<b>Total State Financial Assistance before exempt programs</b>		<b>459,641</b>
<b>EXEMPT PROGRAMS</b>		
<b>Department of Education</b>		
Education Cost Sharing	1000-SDE64370-17041-82010	71,047
<b>Office of Policy and Management</b>		
Mashantucket Pequot and Mohegan Fund Grant	12009-OPM20600-17005	4,369
<b>Total Exempt Programs</b>		<b>75,416</b>
<b>TOTAL STATE FINANCIAL ASSISTANCE</b>		<b>\$ 535,057</b>

The accompanying notes are an integral part of this schedule

**Town of Warren**  
**Notes to Schedule of Expenditures of State Financial Assistance**  
**For the Year Ended June 30, 2023**

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

***Basis of Presentation***

The accompanying schedule of expenditures of state financial assistance includes state grant activity of the Town of Warren, Connecticut under programs of the State of Connecticut for the fiscal year ended June 30, 2023. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. Because the schedule presents only a selected portion of the operations of the Town of Warren, Connecticut, it is not intended and does not present the financial position, changes in fund balance, changes in net position, or cash flows of the Town of Warren, Connecticut.

The accounting policies of the Town of Warren, Connecticut conform to accounting principles generally accepted in the United States of America as applicable to governments.

The information in the Schedule of Expenditures of State Financial Assistance is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

***Basis of Accounting***

Expenditures reported on the Schedule of Expenditures of State Financial Assistance are presented on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

**Town of Warren**  
**Schedule of Findings and Questioned Costs**  
**For the Year Ended June 30, 2023**

**I. SUMMARY OF AUDITOR'S RESULTS**

*Financial Statements*

Type of auditor's opinion issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiency(ies) identified? ☐ yes ☒ none reported
- Noncompliance material to financial statements noted? ☐ yes ☒ no

*State Financial Assistance*

Internal control over major programs:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiency(ies) identified? ☐ yes ☒ none reported

Type of auditor's opinion issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?

☐ yes ☒ no

- The following schedule reflects the major programs included in the audit:

<u>State Grantor and Program</u>	<u>State Core-CT Number</u>	<u>Expenditures</u>
Department of Transportation		
Town Aid Road Grants Transportation Fund	12052-DOT57131-43455-34005	\$ <u>218,792</u>
Town Aid Road Grants Transportation Fund	13033-DOT57131-43459-34005	\$ <u>218,792</u>

- Dollar threshold used to distinguish between type A and type B Programs \$ 100,000

**Town of Warren  
Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2023**

**II. FINANCIAL STATEMENT FINDINGS**

We issued our report, dated January 3, 2024, on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards.

Our report on compliance indicated no reportable instances of noncompliance.

Our report on internal control over financial reporting indicated no findings or questioned costs.

**III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS**

No findings or questioned costs are reported relating to State Financial Assistance Programs.